Calendar No. 503

103 d CONGRESS S. 1824

[Report No. 103-297]

A BILL

To improve the operations of the legislative branch of the Federal Government, and for other purposes.

July 1 (legislative day, June 7), 1994 Reported with an amendment

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103D CONGRESS 2D SESSION

S. 1824

[Report No. 103-297]

To improve the operations of the legislative branch of the Federal Government, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 3 (legislative day, JANUARY 25), 1994

Mr. Boren (for himself and Mr. Domenici) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

JULY 1 (legislative day, JUNE 7), 1994

Reported by Mr. FORD, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To improve the operations of the legislative branch of the Federal Government, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE. This Act may be cited as the
- 5 "Legislative Reorganization Act of 1994".

1 (b) Table of Contents is

2 as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Rulemaking power of Senate and House of Representatives.

TITLE I—REFORM OF THE SENATE

- Sec. 101. Senate committee assignments.
- Sec. 102. Senate committee structure.
- Sec. 103. Senate scheduling.
- Sec. 104. Proxy votes.
- Sec. 105. Senate committee attendance.
- Sec. 106. Senate floor proceedings.
- Sec. 107. Dedication of unexpended funds to deficit reduction.

TITLE II—REFORM OF THE HOUSE OF REPRESENTATIVES

TITLE III—REFORM OF THE CONGRESS

Subtitle A—Budget Process

PART I—BIENNIAL BUDGETING

- Sec. 301. Revision of timetable.
- Sec. 302. Amendments to the Congressional Budget and Impoundment Control
 Act of 1974.
- Sec. 303. Amendments to title 31, United States Code.
- Sec. 304. Two year appropriations; title and style of appropriations Acts.
- Sec. 305. Conforming amendments to rules of House of Representatives.
- Sec. 306. Multiyear authorizations.

PART II—ADDITIONAL BUDGET PROCESS CHANGES

- Sec. 311. CBO reports to budget committees.
- Sec. 312. Byrd rule clarifications.
- Sec. 313. GAO assistance with authorizations and oversight.

Subtitle B-Staffing; Administration; and Support Agencies

- Sec. 331. Legislative branch streamlining and restructuring.
- Sec. 332. Authorization of certain congressional instrumentalities.
- Sec. 333. Detailees from congressional support agencies and executive agencies.

Subtitle C—Abolishing the Joint Committees

PART I—JOINT ECONOMIC COMMITTEE

Sec. 361. Joint Economic Committee.

PART II—JOINT COMMITTEE ON TAXATION

Sec. 362. Joint Committee on Taxation.

PART III JOINT COMMITTEE ON THE LIBRARY OF CONGRESS

Sec. 363. Joint Committee on the Library of Congress.

PART IV—JOINT COMMITTEE ON PRINTING

- Sec. 371. Joint Committee on Printing.
- Sec. 372. Deputy Public Printers.
- Sec. 373. Annual report to Congress.
- Sec. 374. Superintendent of Documents.
- Sec. 375. Requirement of printing by the Government Printing Office.
- Sec. 376. Report on costs for printing by Federal agencies other than the Government Printing Office.
- Sec. 377. Technical and conforming amendments.

Subtitle D-Legislative and Executive Relations

Sec. 381. Committee oversight goals and reports for Federal program review.

Sec. 382. Sunset agency reporting requirements.

TITLE IV-EFFECTIVE DATE

Sec. 401. Effective date; application.

SEC. 2. RULEMAKING POWER OF SENATE AND HOUSE OF

- 2 **REPRESENTATIVES.**
- 3 The provisions of this Act (as applicable) are enacted
- 4 by the Congress—
- 5 (1) insofar as applicable to the Senate, as an
- 6 exercise of the rulemaking power of the Senate and,
- 7 to the extent so applicable, those sections are
- 8 deemed a part of the Standing Rules of the Senate,
- 9 superseding other individual rules of the Senate only
- to the extent that those sections are inconsistent
- with those other individual Senate rules, subject to
- and with full recognition of the power of the Senate
- to enact or change any rule of the Senate at any
- 14 time in its exercise of its constitutional right to de-
- termine the rules of its proceedings; and
- 16 (2) insofar as applicable to the House of Rep-
- 17 resentatives, as an exercise of the rulemaking power

1	of the House of Representatives, subject to and with
2	full recognition of the power of the House of Rep-
3	resentatives to enact or change any rule of the
4	House at any time in its exercise of its constitutional
5	right to determine the rules of its proceedings.
6	TITLE I—REFORM OF THE
7	SENATE
8	SEC. 101. SENATE COMMITTEE ASSIGNMENTS.
9	Rule XXIV of the Standing Rules of the Senate is
10	amended to read as follows:
11	"RULE XXIV
12	"APPOINTMENT OF COMMITTEES
13	"Appointments to standing committees and all other
14	$\ensuremath{committees}$ shall be made by the majority leader and the
15	minority leader for each member of their respective par-
16	ties. Such appointments shall be subject to any rules
17	adopted by the respective party caucuses.".
18	SEC. 102. SENATE COMMITTEE STRUCTURE.
19	(a) Committee and Subcommittee Assign-
20	MENTS. Paragraphs 2, 3, and 4 of rule XXV of the
21	Standing Rules of the Senate are amended to read as fol-
22	lows:
23	"2. (a) Except as otherwise provided by paragraph
24	4 of this rule, each of the following standing committees
25	shall consist of the number of Senators set forth in the

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1	following table on the line on which the name of that com-
2	mittee appears:
	"Committee: Members "Appropriations
3	"(b) Except as otherwise provided by paragraph 4 of
4	this rule, each of the following standing committees shall
5	consist of the number of Senators set forth in the follow-
6	ing table on the line on which the name of that committee
7	appears:
	"Committee: "Agriculture, Nutrition, and Forestry "Banking, Housing, and Urban Affairs "Commerce, Science, and Transportation "Energy and Natural Resources "Environment and Public Works "Governmental Affairs "Judiciary "Labor and Human Resources
8	"(c) The committees listed in this paragraph (except
9	for the Committee on Appropriations) shall not have more
10	than 3 subcommittees.
11	"3. (a) Except as otherwise provided by paragraph
12	4 of this rule, each of the following standing committees
13	shall consist of the number of Senators set forth in the
14	following table on the line on which the name of that com-
15	mittee appears:
	"Committee: Members "Aging

1	"(b) The following committee shall consist of the
2	number of Senators set forth in the following table:
	"Committee: Members "Ethics "Intelligence
3	"(c) The committees listed in this paragraph shall not
4	have more than 2 subcommittees.
5	"4. (a) Except as otherwise provided by this para-
6	graph —
7	"(1) each Senator may serve on only one com-
8	mittee listed in paragraph 2(a) and only two com-
9	mittees listed in paragraph 2; and
10	"(2) each Senator may serve on only one com-
11	mittee listed in paragraph 3(a).
12	"(b)(1) Each Senator may serve on not more than
13	two subcommittees of each committee (other than the
14	Committee on Appropriations) listed in paragraph 2 of
15	which he is a member.
16	"(2) Each Senator may serve on not more than one
17	subcommittee of a committee listed in paragraph 3(a) of
18	which he is a member.
19	"(3) Notwithstanding subparagraphs (1) and (2), a
20	Senator serving as chairman or ranking minority member
21	of a standing, select, or special committee of the Senate
22	may serve ex officio, without vote, as a member of any
23	subcommittee of such committee.

- 1 "(4) No committee of the Senate may establish any
- 2 subunit of that committee other than a subcommittee, un-
- 3 less the Senate by resolution has given permission there-
- 4 fore.
- 5 "(c) By agreement entered into by the majority lead-
- 6 er and the minority leader, the membership of one or more
- 7 standing committees may be increased temporarily from
- 8 time to time by such number or numbers as may be re-
- 9 quired to accord to the majority party a majority of the
- 10 membership of all standing committees. When any such
- 11 temporary increase is necessary to accord to the majority
- 12 party a majority of the membership of all standing com-
- 13 mittees, members of the majority party in such number
- 14 as may be required for that purpose may serve as mem-
- 15 bers of three standing committees listed in paragraph 2.
- 16 No such temporary increase in the membership of any
- 17 standing committee under this subparagraph shall be con-
- 18 tinued in effect after the need therefore has ended. No
- 19 standing committee may be increased in membership
- 20 under this subparagraph by more than two members in
- 21 excess of the number prescribed for that committee by
- 22 paragraph 2 or 3(a).
- 23 "(d)(1) No Senator shall serve at any time as chair-
- 24 man of more than one standing, select, or special commit-
- 25 tee of the Senate.

1	"(2)(A) A Senator who is serving as the chairman
2	of a committee listed in paragraph 2 or 3(a) may serve
3	at any time as the chairman of only one subcommittee
4	of all committees listed in paragraphs 2 and 3(a) of which
5	he is a member.
6	"(B) Any Senator other than a Senator described in
7	division (A) may serve as—
8	"(i) the chairman of only one subcommittee of
9	each committee listed in paragraph 2 or 3(a), of
10	which he is a member; and
11	"(ii) the chairman of only two subcommittees of
12	the committees listed in paragraphs 2 and 3(a).
13	"(e) The provisions of this paragraph may only be
14	waived by the Senate by a resolution designating the Sen-
15	ator or Senators receiving the waiver and adopted by an
16	affirmative yea and nay vote of the Senators duly chosen
17	and sworn. The resolution shall be offered by the majority
18	leader with the approval of the minority leader. The reso-
19	lution shall be privileged and no amendment thereto shall
20	be in order. Debate on the resolution shall be limited to
21	one hour, equally divided.".
22	(b) Abolition of Reduced Committees.—
23	(1) NOTIFICATION. The majority leader and
24	the minority leader shall notify the chairman of the
25	Committee on Rules and Administration not later

- than 30 days after the convening of a Congress if
 the number of majority and minority members of a
 committee of the Senate for such Congress each fall
 below 50 percent of the number of such members
 serving on the committee at the end of the 102d
 Congress.
- 7 (2) RESOLUTION ABOLISHING.—The Committee
 8 on Rules and Administration shall report to the Sen9 ate a resolution abolishing such committee not later
 10 than 30 days after receiving notice under paragraph
 11 (1). The Senate shall consider and act upon the res12 olution not later than 20 session days after the reso13 lution is reported.
 - (3) Adjusting other committees. If a committee is abolished by a resolution pursuant to paragraph (2), the majority leader and the minority leader may adjust the membership of other committees to provide for members of the abolished committee.
- 20 SEC. 103. SENATE SCHEDULING.
- 21 Paragraph 3 of rule XXVI of the Standing Rules of
- 22 the Senate is amended to read as follows:
- 23 "3. (a)(1) The provisions of this subparagraph apply
- 24 to the committees' meetings (including meetings to con-
- 25 duct hearings) held on Tuesday, Wednesday, or Thursday.

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- 1 "(2) On Tuesdays, only those committees listed in
- 2 paragraph 2(a) of rule XXV (except the Committee on Ap-
- 3 propriations) shall meet for the transaction of business be-
- 4 fore the committee.
- 5 "(3) On Wednesdays, only those committees listed in
- 6 paragraph 2(b) of rule XXV shall meet for the transaction
- 7 of business before the committee.
- 8 "(4) On Thursdays, only those committees listed in
- 9 paragraph 3(a) of rule XXV (except the Committee on the
- 10 Budget) shall meet for the transaction of business before
- 11 the committee.
- 12 "(5) Subcommittees of a full committee referred to
- 13 in division (2), (3), or (4) may only meet on the day as-
- 14 signed to the full committee. Subcommittees may not meet
- 15 when the full committee is meeting.
- 16 "(6) No committee of the Senate or any subcommit-
- 17 tee thereof may meet, without special leave, on a day not
- 18 designated for such committee or subcommittee under this
- 19 subparagraph unless consent therefore has been obtained
- 20 from the majority leader and the minority leader (or in
- 21 the event of the absence of either of such leader, from
- 22 the designee of the leaders). The majority leader or the
- 23 designee of the majority leader shall announce to the Sen-
- 24 ate whenever consent has been given under this division
- 25 and shall state the time and place of such meeting. The

- 1 right to make such announcement of consent shall have
- 2 the same priority as the filing of a cloture motion.
- 3 "(b) If at least three members of any committee de-
- 4 sire that a special meeting of the committee be called by
- 5 the chairman and subject to the provisions of subpara-
- 6 graph (a), those members may file in the offices of the
- 7 committee their written request to the chairman for that
- 8 special meeting. Immediately upon the filing of the re-
- 9 quest, the clerk of the committee shall notify the chairman
- 10 of the filing of the request. If, within three calendar days
- 1 after the filing of the request, the chairman does not call
- 12 the requested special meeting, to be held within seven cal-
- 13 endar days after the filing of the request, a majority of
- 14 the members of the committee may file in the offices of
- 15 the committee their written notice that a special meeting
- 16 of the committee will be held, specifying the date and hour
- 17 of that special meeting. The committee shall meet on that
- 18 date and hour. Immediately upon the filing of the notice,
- 19 the clerk of the committee shall notify all members of the
- 20 committee that such special meeting will be held and in-
- 21 form them of its date and hour. If the chairman of any
- 22 such committee is not present at any regular, additional,
- 23 or special meeting of the committee, the ranking member
- 24 of the majority party on the committee who is present
- 25 shall preside at that meeting.".

SEC. 104. PROXY VOTES.

- 2 The paragraph 7 of rule XXVI of the Standing Rules
- 3 of the Senate is amended by adding at the end thereof
- 4 the following:
- 5 "(d) Notwithstanding any other provision of this
- 6 paragraph, no vote of any member of any committee may
- 7 be cast by proxy unless the addition of the vote to the
- 8 vote totals does not effect the result of the vote totals.".
- 9 SEC. 105. SENATE COMMITTEE ATTENDANCE.
- 10 Rule XXVI of the Standing Rules of the Senate is
- 11 amended by adding at the end thereof the following:
- 12 "(14) The chairman of each committee of the
- Senate shall publish, in the Congressional Record,
- the committee attendance and voting records of each
- 15 member of the committee on or before July 1 and
- 16 December 31.".
- 17 SEC. 106. SENATE FLOOR PROCEEDINGS.
- 18 (a) REQUIREMENT OF A THREE-FIFTHS VOTE TO
- 19 OVERTURN THE CHAIR POST-CLOTURE.—The third un-
- 20 designated paragraph of paragraph 2 of rule XXII of the
- 21 Standing Rules of the Senate is amended by adding at
- 22 the end thereof the following: "Appeals from the decision
- 23 of the Presiding Officer shall require an affirmative vote
- 24 of three-fifths of the Senators duly chosen and sworn—
- 25 except on a measure or motion to amend the Senate rules,

- 1 in which case the necessary affirmative vote shall be two-
- 2 thirds of the Senators present and voting.".
- 3 (b) Nondebatable Motion To Proceed.—Para-
- 4 graph 2 of rule VIII of the Standing Rules of the Senate
- 5 is amended by striking the period at the end thereof and
- 6 inserting the following: "; except those motions to proceed
- 7 made by the majority leader, or his designee, on which
- 8 there shall be a time limitation for debate of two hours
- 9 equally divided between the majority and the minority
- 10 leaders, or their designees. Any such motion to proceed,
- 11 by the majority leader, or any other Senator, to any mo-
- 12 tion, resolution, or proposal to change any of the Standing
- 13 Rules of the Senate shall be debatable.".
- 14 (c) CHARGING QUORUM CALLS AGAINST AN INDIVID-
- 15 UAL'S TIME UNDER CLOTURE.—The first sentence of the
- 16 third undesignated paragraph of paragraph 2 of rule XXII
- 17 of the Standing Rules of the Senate is amended by strik-
- 18 ing the period and inserting the following: ", with the time
- 19 consumed by quorum calls being charged to the Senator
- 20 who requested the call of the quorum.".
- 21 (d) Dispensing With the Reading of Con-
- 22 FERENCE REPORTS.—Paragraph 1 of rule XXVIII of the
- 23 Standing Rules of the Senate is amended by striking "and
- 24 shall be determined without debate." and inserting the fol-
- 25 lowing: "notwithstanding a request for the reading of the

- 1 conference report (if such report is printed and available
- 2 one day prior to the motion to consider), and shall be de-
- 3 termined without debate.".
- 4 (e) Sense of the Senate Resolutions.—Rule
- 5 XV of the Standing Rules of the Senate is amended by
- 6 inserting at the end thereof the following:
- 7 "6. On a point of order made by any Senator, no
- 8 amendment expressing the sense of the Senate or the
- 9 sense of the Congress, or an amendment to such amend-
- 10 ment, shall be received unless the amendment is signed
- 11 by at least 10 Senators.".
- 12 SEC. 107. DEDICATION OF UNEXPENDED FUNDS TO DEFI-
- 13 **CIT REDUCTION.**
- 14 (a) INTERIM RULES. Not later than January 1,
- 15 1995 and each year thereafter through 1998, the Sec-
- 16 retary of the Senate shall certify and publish in the Con-
- 17 gressional Record a list identifying each member of the
- 18 Senate who has used less than the amount allocated to
- 19 the personal office of the member during the preceding
- 20 fiscal year and the amount of such unused allocation.
- 21 (b) Dedication of Unexpended Funds Begin-
- 22 NING WITH FISCAL YEAR 1999. Not later than January
- 23 1, 1999 and each year thereafter, the Secretary of the
- 24 Senate shall notify each Member of the Senate of the dif-
- 25 ference between the total obligations incurred by his per-

1	sonal office and the allocations for administrative ex-
2	penses, legislative assistants, and clerk hire available to
3	the Member for the preceding fiscal year. Within 30 days
4	after the date of such notification, any Member pursuant
5	to this subsection may direct the Secretary of the Senate
6	to submit a rescission request for such amount from unob-
7	ligated balances for that fiscal year.
8	(c) PERFORMANCE REVIEW GUIDANCE.—In conduct-
9	ing the performance review required by section 331, the
10	Senate committees shall include a plan to reduce the dis-
11	parity between appropriations and allocations to Members.
12	TITLE II—REFORM OF THE
13	HOUSE OF REPRESENTATIVES
14	TITLE III—REFORM OF THE
LT	
	CONGRESS
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15	CONGRESS
15 16 17	CONGRESS Subtitle A—Budget Process
15 16 17 18	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING
15 16 17 18	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING SEC. 301. REVISION OF TIMETABLE.
15 16 17 18	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING SEC. 301. REVISION OF TIMETABLE. Section 300 of the Congressional Budget Act of 1974
115 116 117 118 119 220	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING SEC. 301. REVISION OF TIMETABLE. Section 300 of the Congressional Budget Act of 1974 (2 U.S.C. 631) is amended to read as follows:
15 16 17 18 19 20 21	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING SEC. 301. REVISION OF TIMETABLE. Section 300 of the Congressional Budget Act of 1974 (2 U.S.C. 631) is amended to read as follows: "TIMETABLE
15 16 17 18 19 20 21 22 23	CONGRESS Subtitle A—Budget Process PART I—BIENNIAL BUDGETING SEC. 301. REVISION OF TIMETABLE. Section 300 of the Congressional Budget Act of 1974 (2 U.S.C. 631) is amended to read as follows: "TIMETABLE "SEC. 300. (a) IN GENERAL.—Except as provided by

	"First Session	
"On or before:	Action to be completed:	
First Monday in Feb-	President submits budget recommendations.	
ruary .	C	
February 15	Congressional Budget Office submits report to Budget Committees.	
Within 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.	
April 1	Budget Committees report concurrent resolution on the biennial budget.	
April 15	Congress completes action on concurrent resolution on the biennial budget.	
May 15	Biennial appropriation bills may be considered in the House.	
June 10	House Appropriations Committee reports last biennial appropriation bill.	
June 15	Congress completes action on reconciliation legislation.	
June 30	Congress completes action on biennial appropriation bills.	
October 1		
<u></u>	Second Session	
"On or before:	Action to be completed:	
May 15	Congressional Budget Office submits report	
The last day of the ses	to Budget Committees. Congress completes action on bills and resolu-	
The last day of the session.	tions authorizing a new budget authority for the succeeding biennium.	
"(b) SPECIAL	RULE.—In the case of any session o	
Congress that begin	ns in any year immediately following	
a leap year and dur	ing which the term of a President (ex	
cept a President who succeeds himself) begins, the follow		
ing dates shall supe	rsede those set forth in subsection (a)	
"(1) First	Monday in April, President submits	
budget recomm	nendations.	
''(2) April	20, committees submit views and es	
timates to Bud	get Committees.	
(3) May	15, Budget Committees report con	

current resolution on the biennial budget.

1	"(4) June 1, Congress completes action on con-
2	current resolution on the biennial budget.
3	"(5) July 1, biennial appropriation bills may be
4	considered in the House.
5	"(6) July 20, House Appropriations Committee
6	reports last biennial appropriation bill.".
7	SEC. 302. AMENDMENTS TO THE CONGRESSIONAL BUDGET
8	AND IMPOUNDMENT CONTROL ACT OF 1974.
9	(a) DECLARATION OF PURPOSE.—Section 2(2) of the
10	Congressional Budget and Impoundment Control Act of
11	1974 (2 U.S.C. 621(2)) is amended by striking "each
12	year" and inserting "biennially".
13	(b) DEFINITIONS.—
14	(1) Section 3(4) of such Act (2 U.S.C. 622(4))
15	is amended by striking "fiscal year" each place it
16	appears and inserting "biennium".
17	(2) Section 3 of such Act (2 U.S.C. 622) is fur-
18	ther amended by adding at the end the following
19	new paragraph:
20	"(12) The term 'biennium' means the period of
21	2 consecutive fiscal years beginning on October 1 of
22	any odd-numbered year.''.
23	(c) BIENNIAL CONCURRENT RESOLUTION ON THE
24	Budget.—

1	(1) Section 301(a) of such Act (2 U.S.C.
2	632(a)) is amended—
3	(A) by striking "April 15 of each year"
4	and inserting "April 15 of each odd-numbered
5	year'';
6	(B) by striking "the fiscal year beginning
7	on October 1 of such year" the first place it ap-
8	pears and inserting "the biennium beginning on
9	October 1 of such year'';
10	(C) by striking "the fiscal year beginning
11	on October 1 of such year" the second place it
12	appears and inserting "each fiscal year in such
13	period'';
14	(D) by striking "and planning levels for
15	each of the two ensuing fiscal years" and in-
16	serting "and the appropriate levels for each of
17	the 3 ensuing fiscal years";
18	(E) in paragraph (6) by striking "for the
19	fiscal year of the resolution and each of the 4"
20	and inserting "for the biennium of the resolu-
21	tion and each of the 3"; and
22	(F) in paragraph (7) by striking "for the
23	fiscal year of the resolution and each of the 4"
24	and inserting "for the biennium of the resolu-
25	tion and each of the 3".

1	(2) Section 301(b) of such Act (2 U.S.C.
2	632(b)) is amended—
3	(A) in the matter preceding paragraph (1)
4	by inserting "for a biennium" after "concurrent
5	resolution on the budget"; and
6	(B) in paragraph (3) by striking "for such
7	fiscal year" and inserting "for either fiscal year
8	in such biennium".
9	(3) Section 301(d) of such Act (2 U.S.C.
10	632(d)) is amended by inserting "(or, if applicable,
11	as provided by section 300(b))" after "United States
12	Code''.
13	(4) Section 301(e) of such Act (2 U.S.C.
14	632(e)) is amended—
15	(A) in the first sentence by striking "fiscal
16	year" and inserting "biennium";
17	(B) by inserting between the second and
18	third sentences the following new sentence: "On
19	or before April 1 of each odd-numbered year
20	(or, if applicable, as provided by section 300(b))
21	the Committee on the Budget of each House
22	shall report to its House the concurrent resolu-
23	tion on the budget referred to in subsection (a)
24	for the biennium beginning on October 1 of
25	that year.";

1	(C) in paragraph (6) by striking "such fis-
2	cal year" and inserting "the first fiscal year of
3	such biennium,"; and
4	(D) in paragraph (10) by striking "the fis-
5	cal year covered" and inserting "the biennium
6	covered".
7	(5) Section 301(f) of such Act (2 U.S.C.
8	632(f)) is amended by striking "fiscal year" each
9	place it appears and inserting "biennium".
10	(6) Section 301(g)(1) of such Act (U.S.C.
11	632(g)(1)) is amended by striking "for a fiscal year"
12	and inserting "for a biennium".
13	(7) The section heading of section 301 of such
14	Act is amended by striking "ANNUAL" and insert-
15	ing "BIENNIAL".
16	(8) The table of contents set forth in section
17	1(b) of such Act is amended by striking "Annual"
18	in the item relating to section 301 and inserting
19	"Biennial".
20	(d) Section 302 Committee Allocations.—Sec-
21	tion $302(a)(2)$ of such Act $(2 \text{ U.S.C. } 633(a)(2))$ is amend-
22	ed by striking "fiscal year of the resolution and each of
23	the 4 succeeding fiscal years" and inserting "the biennium
24	of the resolution and each of the 3 succeeding fiscal
25	vears".

1	(e) Section 303 Point of Order.—
2	(1) Section 303(a) of such Act (2 U.S.C.
3	634(a)) is amended by striking "fiscal year" each
4	place it appears and inserting "biennium".
5	(2) Section 303(b) of such Act (2 U.S.C.
6	634(b)) is amended—
7	(A) in subparagraphs (A) and (B) of para-
8	graph (1) by striking "the fiscal year" each
9	place it appears and inserting "biennium";
10	(B) in paragraph (1) by striking "any cal-
11	endar year" and inserting "any odd-numbered
12	calendar year (or, if applicable, as provided by
13	section 300(b))"; and
14	(C) by striking paragraph (2), striking
15	"(1)", and redesignating subparagraphs (A)
16	and (B) as paragraphs (1) and (2), respectively.
17	(f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
18	LUTIONS ON THE BUDGET.—Section 304(a) of such Act
19	(2 U.S.C. 635) is amended—
20	(1) by striking "fiscal year" the first two places
21	it appears and inserting "biennium";
22	(2) by striking "for such fiscal year"; and
23	(3) by inserting before the period "for such
24	hiennium''

1	(g) Procedures for Consideration of Budget
2	RESOLUTIONS. Section 305(a)(3) of such Act (2 U.S.C.
3	636(b)(3)) is amended by striking "fiscal year" and in-
4	serting "biennium".
5	(h) Reports and Summaries of Congressional
6	BUDGET ACTIONS.—Section 308(a)(1)(A) of such Act (2
7	U.S.C. 639(a)(1)) is amended by striking "fiscal year (or
8	fiscal years)" and inserting "biennium".
9	(i) Completion of Action on Regular Appro-
10	PRIATION BILLS. Section 309 of such Act (2 U.S.C.
11	640) is amended—
12	(1) by inserting "of any odd-numbered calendar
13	year'' after "July";
14	(2) by striking "annual" and inserting "regu-
15	lar"; and
16	(3) by striking "fiscal year" and inserting "bi-
17	ennium''.
18	(j) Reconciliation Process.—
19	(1) Section 310(a) of such Act (2 U.S.C.
20	641(a)) is amended—
21	(A) by striking "any fiscal year" in the
22	matter preceding paragraph (1) and inserting
23	"any biennium";

1	(B) in paragraph (1) by striking "such fis-
2	cal year" each place it appears and inserting
3	"each fiscal year in such biennium"; and
4	(C) in paragraph (2) by inserting "for each
5	fiscal year in such biennium" after "revenues".
6	(2) Section 310(f) of such Act (2 U.S.C.
7	641(f)) is amended by striking "for such fiscal year"
8	and inserting "for such biennium".
9	(k) Section 311 Point of Order.—
10	(1)(A) Section 311(a)(1) of such Act (2 U.S.C.
11	642(a)) is amended—
12	(i) by striking "for a fiscal year" and in-
13	serting "for a biennium";
14	(ii) by striking "such fiscal year" the first
15	place it appears and inserting "either fiscal
16	year in such biennium'';
17	(iii) by striking "during such fiscal year"
18	and inserting "during either fiscal year in such
19	biennium'';
20	(iv) by striking "revenues for such fiscal
21	year" and inserting "revenues for a fiscal
22	year''; and
23	(v) by striking "budget for such fiscal
24	year" and inserting "budget for either fiscal
25	year in such biennium''.

1	(B) Section 311(a)(2)(A) of such Act is amend-
2	ed —
3	(i) by striking "for the first" and inserting
4	"for either";
5	(ii) by striking "covering such fiscal year"
6	and inserting "covering such biennium";
7	(iii) by striking "the first fiscal year cov-
8	ered" and inserting "either fiscal year in such
9	biennium covered'';
10	(iv) by striking "the first fiscal year plus"
11	and inserting "the biennium plus"; and
12	(v) by striking "4 fiscal years" and insert-
13	ing "3 fiscal years".
14	(2) Section 311(b) of such Act (2 U.S.C.
15	642(b)) is amended by striking "such fiscal year"
16	the second place it appears and inserting "either fis-
17	cal year in such biennium".
18	(I) BILLS PROVIDING NEW SPENDING AUTHORITY.
19	Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is
20	amended by striking "for such fiscal year" the second
21	place it appears and inserting "for the biennium in which
22	such fiscal year occurs".
23	(m) Date of Adjusting Allocations.—Section
24	603(a) of such Act (2 U.S.C. 665b) is amended by insert-

- 1 ing after "April 15" the following "(or if section 300(b)
- 2 applies by June 15th)".
- 3 SEC. 303. AMENDMENTS TO TITLE 31, UNITED STATES
- 4 **CODE.**
- 5 (a) DEFINITION.—Section 1101 of title 31, United
- 6 States Code, is amended by adding at the end thereof the
- 7 following new paragraph:
- 8 "(3) 'biennium' has the meaning given to such
- 9 term in paragraph (12) of section 3 of the Congres-
- 10 sional Budget and Impoundment Control Act of
- 11 1974 (2 U.S.C. 622(12)).".
- 12 (b) BUDGET CONTENTS AND SUBMISSION TO THE
- 13 Congress.—
- 14 (1) So much of section 1105(a) of title 31,
- 15 United States Code, as precedes paragraph (1)
- thereof is amended to read as follows:
- 17 "(a) On or before the first Monday in February of
- 18 each odd-numbered year (or, if applicable, as provided by
- 19 section 300(b) of the Congressional Budget Act of 1974),
- 20 beginning with the One Hundred Fourth Congress, the
- 21 President shall transmit to the Congress, the budget for
- 22 the biennium beginning on October 1 of such calendar
- 23 year. The budget transmitted under this subsection shall
- 24 include a budget message and summary and supporting

1	information. The President shall include in each budge
2	the following:".
3	(2) Section 1105(a)(5) of title 31, United
4	States Code, is amended by striking "the fiscal year
5	for which the budget is submitted and the 4 fisca
6	years after that year" and inserting "each fisca
7	year in the biennium for which the budget is submit
8	ted and in the succeeding 3 years".
9	(3) Section 1105(a)(6) of title 31, United
10	States Code, is amended by striking "the fiscal year
11	for which the budget is submitted and the 4 fisca
12	years after that year" and inserting "each fisca
13	year in the biennium for which the budget is submit
14	ted and in the succeeding 3 years".
15	(4) Section 1105(a)(9)(C) of title 31, United
16	States Code, is amended by striking "the fisca
17	year" and inserting "each fiscal year in the
18	biennium''.
19	(5) Section 1105(a)(12) of title 31, United
20	States Code, is amended—
21	(A) by striking "the fiscal year" in sub
22	paragraph (A) and inserting "each fiscal year
23	in the biennium"; and
24	(B) by striking "4 fiscal years after that
25	year" in subnaragraph (B) and inserting "3 fis

1	cal years immediately following the second fiscal
2	year in such biennium''.
3	(6) Section 1105(a)(13) of title 31, United
4	States Code, is amended by striking "the fiscal
5	year'' and inserting "each fiscal year in the
6	biennium''.
7	(7) Section 1105(a)(14) of title 31, United
8	States Code, is amended by striking "that year" and
9	inserting "each fiscal year in the biennium for which
10	the budget is submitted".
11	(8) Section 1105(a)(16) of title 31, United
12	States Code, is amended by striking "the fiscal
13	year" and inserting "each fiscal year in the
14	biennium''.
15	(9) Section 1105(a)(17) of title 31, United
16	States Code, is amended—
17	(A) by striking "the fiscal year following
18	the fiscal year" and inserting "each fiscal year
19	in the biennium following the biennium";
20	(B) by striking "that following fiscal year"
21	and inserting "each such fiscal year"; and
22	(C) by striking "fiscal year before the fis-
23	cal year" and inserting "biennium before the bi-
24	ennium''.

1	(10) Section $1105(a)(18)$ of title 31, United
2	States Code, is amended—
3	(A) by striking "the prior fiscal year" and
4	inserting "each of the 2 most recently com-
5	pleted fiscal years";
6	(B) by striking "for that year" and insert-
7	ing "with respect to that fiscal year"; and
8	(C) by striking "in that year" and insert-
9	ing "in that fiscal year".
10	(11) Section 1105(a)(19) of title 31, United
11	States Code, is amended—
12	(A) by striking "the prior fiscal year" and
13	inserting "each of the 2 most recently com-
14	pleted fiscal years";
15	(B) by striking "for that year" and insert-
16	ing "with respect to that fiscal year"; and
17	(C) by striking "in that year" each place
18	it appears and inserting "in that fiscal year".
19	(c) Estimated Expenditures of Legislative
20	AND JUDICIAL BRANCHES. Section 1105(b) of title 31,
21	United States Code, is amended by striking "each year"
22	and inserting "each even-numbered year".
23	(d) RECOMMENDATIONS TO MEET ESTIMATED DE-
24	FICIENCIES. Section 1105(c) of title 31, United States
25	Code, is amended—

1	(1) by striking "fiscal year for" each place it
2	appears and inserting "biennium for";
3	(2) by inserting "or current biennium, as the
4	case may be," after "current fiscal year"; and
5	(3) by striking "that year" and inserting "that
6	period''.
7	(e) Statement With Respect to Certain
8	CHANGES. Section 1105(d) of title 31, United States
9	Code, is amended by striking "fiscal year" and inserting
10	"biennium".
11	(f) Capital Investment Analysis. Section
12	1105(e) of title 31, United States Code, is amended by
13	striking "ensuing fiscal year" and inserting "biennium to
14	which such budget relates".
15	(g) Supplemental Budget Estimates and
16	CHANGES.—
17	(1) Section 1106(a) of title 31, United States
18	Code, is amended—
19	(A) in the matter preceding paragraph (1)
20	by striking "fiscal year" and inserting "bien-
21	nium'';
22	(B) in paragraph (1) by striking "that fis-
23	cal year" and inserting "each fiscal year in
24	such biennium'':

1	(C) in paragraph (2) by striking "4 fiscal
2	years following the fiscal year" and inserting "3
3	fiscal years following the biennium"; and
4	(D) by striking "fiscal year" in paragraph
5	(3) and inserting "biennium".
6	(2) Section 1106(b) of title 31, United States
7	Code, is amended by striking "the fiscal year" and
8	inserting "each fiscal year in the biennium".
9	(h) CURRENT PROGRAMS AND ACTIVITIES ESTI-
10	MATES.—
11	(1) Section 1109(a) of title 31, United States
12	Code, is amended—
13	(A) by striking "On or before the first
14	Monday after January 3 of each year (on or be-
15	fore February 5 in 1994)" and inserting "At
16	the same time the budget required by section
17	1105 is submitted for a biennium"; and
18	(B) by striking "the following fiscal year"
19	and inserting "each fiscal year of such period".
20	(2) Section 1109(b) of title 31, United States
21	Code, is amended by striking "March 1 of each
22	year" and inserting "within 6 weeks of the Presi-
23	dent's budget submission for each odd-numbered
24	year (or, if applicable, as provided by section 300(b)
25	of the Congressional Budget Act of 1974)".

1	(i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-
2	ISLATION.—Section 1110 of title 31, United States Code,
3	is amended—
4	(1) by striking "fiscal year" and inserting "bi-
5	ennium (beginning on or after October 1, 1995)";
6	and
7	(2) by striking "year before the year in which
8	the fiscal year begins" and inserting "second cal-
9	endar year preceding the calendar year in which the
10	biennium begins''.
11	(j) Budget Information on Consulting Serv-
12	ICES. Section 1114 of title 31, United States Code, is
13	amended—
14	(1) by striking "The" each place it appears and
15	inserting "For each biennium beginning with the bi-
16	ennium beginning on October 1, 1994, the"; and
17	(2) by striking "each year" each place it
18	appears.
19	SEC. 304. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE
20	OF APPROPRIATIONS ACTS.
21	Section 105 of title 1, United States Code, is amend-
22	ed to read as follows:
23	48 105. Title and style of appropriations Acts
24	"(a) The style and title of all Acts making appropria-
25	tions for the support of the Government shall be as fol-

- 1 lows: 'An Act making appropriations (here insert the ob-
- 2 ject) for the biennium ending September 30 (here insert
- 3 the odd-numbered calendar year).'.
- 4 "(b) All Acts making regular appropriations for the
- 5 support of the Government shall be enacted for a biennium
- 6 and shall specify the amount of appropriations provided
- 7 for each fiscal year in such period.
- 8 "(c) For purposes of this section, the term 'biennium'
- 9 has the same meaning as in section 3(11) of the Congres-
- 10 sional Budget and Impoundment Control Act of 1974 (2
- 11 U.S.C. 622(11)).".
- 12 SEC. 305. CONFORMING AMENDMENTS TO RULES OF
- 13 HOUSE OF REPRESENTATIVES.
- 14 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
- 15 House of Representatives is amended by inserting "odd-
- 16 numbered" after "each".
- 17 (b) Clause 4(a)(2) of rule X of the Rules of the House
- 18 of Representatives is amended by striking "such fiscal
- 19 year'' and inserting "the biennium in which such fiscal
- 20 year begins".
- 21 (c)(1) Clause 4(b)(2) of rule X of the Rules of the
- 22 House of Representatives is amended by striking "concur-
- 23 rent resolution on the budget for each fiscal year" and
- 24 inserting "concurrent resolution on the budget required

1	under section 301(a) of the Congressional Budget Act of
2	1974 for each biennium".
3	(2) Clause 4(b) of rule X of the Rules of the House
4	of Representatives is amended by striking "and" at the
5	end of subparagraph (4), by striking the period and insert-
6	ing "; and" at the end of subparagraph (5), and by adding
7	at the end the following new subparagraph:
8	"(6) to use the second year of each biennium to
9	study issues with long-term budgetary and economic
10	implications, which would include—
11	"(A) holding hearings to receive testimony
12	from committees of jurisdiction to identify prob-
13	lem areas and to report on the results of over-
14	sight; and
15	"(B) by January 1 of each odd-numbered
16	year, issuing a report to the Speaker which
17	identifies the key issues facing the Congress in
18	the next biennium.".
19	(d) Clause 4(f) of rule X of the Rules of the House
20	of Representatives is amended by striking "annually" each
21	place it appears and inserting "biennially".
22	(e) Clause 4(g) of rule X of the Rules of the House
23	of Representatives is amended—
24	(1) by striking "March 15 of each year" and in-
25	serting "March 15 of each odd-numbered year (or,

- 1 if applicable, as provided by section 300(b) of the
- 2 Congressional Budget Act of 1974)";
- 3 (2) by striking "fiscal year" the first place it
- 4 appears and inserting "biennium"; and
- 5 (3) by striking "that fiscal year" and inserting
- 6 "each fiscal year in such ensuing biennium".
- 7 (f) Clause 4(h) of rule X of the Rules of the House
- 8 of Representatives is amended by striking "fiscal year"
- 9 and inserting "biennium".
- 10 (g) Subdivision (C) of clause 2(l)(1) of rule XI of the
- 11 Rules of the House of Representatives is repealed.
- 12 (h) Clause 4(a) of rule XI of the Rules of the House
- 13 of Representatives is amended by striking "fiscal year if
- 14 reported after September 15 preceding the beginning of
- 15 such fiscal year" and inserting "biennium if reported after
- 16 August 1 of the year in which such biennium begins".
- 17 (i) Clause 2 of rule XLIX of the Rules of the House
- 18 of Representatives is amended by striking "fiscal year"
- 19 and inserting "biennium".
- 20 SEC. 306. MULTIYEAR AUTHORIZATIONS.
- 21 (a) IN GENERAL. Title III of the Congressional
- 22 Budget Act of 1974 is amended by adding at the end the
- 23 following new section:
- 24 "AUTHORIZATIONS OF APPROPRIATIONS
- 25 "Sec. 314. It shall not be in order in the House of
- 26 Representatives or the Senate to consider any bill, joint

- 1 resolution, amendment, or conference report that author-
- 2 izes appropriations for a period of less than 2 fiscal years,
- 3 unless the program, project, or activity for which the
- 4 funds are to be spent is of less than 2 years duration.".
- 5 (b) Conforming Amendment.—The table of con-
- 6 tents set forth in section 1(b) of the Congressional Budget
- 7 and Impoundment Control Act of 1974 is amended by
- 8 adding after the item relating to section 313 the following
- 9 new item:

"Sec. 314. Authorizations of appropriations.".

10 PART II—ADDITIONAL BUDGET PROCESS

11 **CHANGES**

- 12 SEC. 311. CBO REPORTS TO BUDGET COMMITTEES.
- 13 Section 308 of the Congressional Budget Act of 1974
- 14 is amended by—
- 15 (1) redesignating subsection (c) as subsection
- 16 (d); and
- 17 (2) inserting after subsection (b) the following:
- 18 "(c) QUARTERLY BUDGET REPORTS.—The Congres-
- 19 sional Budget Office shall, as soon as practicable after the
- 20 completion of each quarter of the fiscal year, prepare an
- 21 analysis comparing revenues, spending, and the deficit for
- 22 the current fiscal year to assumptions included in the Con-
- 23 gressional budget resolution. In preparing this report, the
- 24 Congressional Budget Office shall combine actual budget
- 25 figures to date with projected revenue and spending for

- 1 the balance of the fiscal year. The Congressional Budget
- 2 Office shall include any other information in this report
- 3 that it deems useful for a full understanding of the current
- 4 fiscal position of the Federal Government. The reports
- 5 mandated by this subsection shall be transmitted by the
- 6 Director to the Senate and House Committees on the
- 7 Budget, and the Congressional Budget Office shall make
- 8 such reports available to any interested party upon re-
- 9 quest.".
- 10 SEC. 312. BYRD RULE CLARIFICATIONS.
- 11 (a) PERMANENT EXTENSION OF BYRD RULE.—The
- 12 first sentence of section 904(c) and the second sentence
- 13 of section 904(d) of the Congressional Budget Act of 1974
- 14 are amended by inserting "313," after "306,".
- 15 (b) BYRD RULE CLARIFICATIONS.—Section 313 of
- 16 the Congressional Budget Act of 1974 is amended—
- 17 (1) in subsection (b)(1)(A), by striking ", in-
- 18 cluding changes in outlays and revenues brought
- 19 about by changes in the terms and conditions under
- 20 which outlays are made or revenues are required to
- 21 be collected";
- 22 (2) by redesignating subsections (d) and (e) as
- subsections (e) and (f);

1	(3) by redesignating subsection (c), the second
2	time it appears, as subsection (d) and inserting be-
3	fore "When" the following:
4	"(c) Application to Conference Reports.";
5	and
6	(4) in subsection (d) (as redesignated by para-
7	graph (3))—
8	(A) in paragraph (1), by striking "and";
9	and
10	(B) by redesignating paragraph (2) as
11	paragraph (3) and inserting after paragraph
12	(1) the following:
13	"(2)(A) a point of order being made against
14	any provision producing an increase in outlays in
15	any fiscal year shall be considered extraneous if the
16	net effect of provisions affecting outlays reported by
17	the conferees would cause a Senate committee to fail
18	to achieve its outlay instruction, and
19	"(B) a point of order being made against any
20	provision producing a reduction in revenues in any
21	fiscal year shall be considered extraneous if the net
22	effect of provisions affecting revenues reported by
23	the conferees would cause a Senate committee to fail
24	to achieve its revenue instruction, and".

1	SEC. 313. GAO ASSISTANCE WITH AUTHORIZATIONS AND
2	OVERSIGHT.
3	Section 717 of title 31, United States Code, is
4	amended by adding at the end thereof the following:
5	"(e) During the second session of each Congress, the
6	Comptroller General shall give priority to requests from
7	Congress for audits and evaluations of Government pro-
8	grams and activities.".
9	Subtitle B-Staffing; Administra-
10	tion; and Support Agencies
11	SEC. 331. LEGISLATIVE BRANCH STREAMLINING AND RE-
12	STRUCTURING.
13	(a) PERFORMANCE REVIEW. Not later than one
14	year after the date of enactment of this Act, the Commit-
15	tee on Rules and Administration and the Committee on
16	Appropriations of the Senate and the appropriate commit-
17	tees or task force of the House of Representatives shall
18	submit to the leadership of their respective Houses a per-
19	formance review together with any necessary implement-
20	ing legislation for achieving efficiencies, economies, and
21	reductions in the total number of full time equivalent posi-
22	tions in the legislative branch comparable to those pro-
23	posed and implemented for the executive branch in the
24	President's National Performance Review, submitted Sep-
25	tember 1993.

1	(b) REDUCTION BASE.—The reductions required by
2	this section shall be made from a base of the total number
3	of full time equivalent positions in the legislative branch
4	on the date of introduction of S. Con. Res. 57 (102d Con-
5	gress, 1st Session), the concurrent resolution establishing
6	the Joint Committee on the Organization of Congress.
7	SEC. 332. AUTHORIZATION OF CERTAIN CONGRESSIONAL
8	INSTRUMENTALITIES.
9	(a) In General.—It is the intent of Congress that
10	the General Accounting Office, Congressional Budget Of
11	fice, Library of Congress, Government Printing Office,
12	and Office of Technology Assessment shall be authorized
13	for 8 fiscal years in accordance with this section.
14	(b) CYCLES.—
15	(1) GENERAL ACCOUNTING OFFICE. The Gen-
16	eral Accounting Office shall be authorized by the en-
17	actment every eighth year beginning with fiscal year
18	1997 of an Act to authorize appropriations for that
19	office for the next 8 fiscal years.
20	(2) LIBRARY OF CONGRESS.—The Library of
21	Congress shall be authorized by the enactment every
22	eighth year beginning with fiscal year 1999 of an
23	Act to authorize appropriations for that office for
24	the next 8 fiscal years.

1	(3) GOVERNMENT PRINTING OFFICE.—The
2	Government Printing Office shall be authorized by
3	the enactment every eighth year beginning with fis-
4	cal year 2001 of an Act to authorize appropriations
5	for that office for the next 8 fiscal years.
6	(4) Congressional budget office and of-
7	FICE OF TECHNOLOGY AND ASSESSMENT. The
8	Congressional Budget Office and Office of Tech-
9	nology Assessment shall be authorized by the enact-
10	ment every eighth year beginning with fiscal year
11	2003 of an Act to authorize appropriations for those
12	offices for the next 8 fiscal years.
13	(c) Jurisdiction.—
14	(1) In GENERAL. The Committee on Rules
15	and Administration of the Senate and the appro-
16	priate committee in the House of Representatives
16 17	priate committee in the House of Representatives shall have jurisdiction over the authorizations re-
	•
17	shall have jurisdiction over the authorizations re-
17 18	shall have jurisdiction over the authorizations required by this section.
17 18 19	shall have jurisdiction over the authorizations required by this section. (2) Oversight.—In reauthorizing instrumen
17 18 19 20	shall have jurisdiction over the authorizations required by this section. (2) Oversight.—In reauthorizing instrumentalities as required by this section, the committees
17 18 19 20 21	shall have jurisdiction over the authorizations required by this section. (2) Oversight.—In reauthorizing instrumentalities as required by this section, the committees referred to in paragraph (1) shall seek to—

1	(C) increase efficiency within instrumental-
2	ities.
3	(d) Cost Accounting Requirements. Effective
4	on January 1, 1995, each instrumentality of the Congress
5	providing support to the Congress shall prepare by not
6	later than December 31 of each year an annual report de-
7	tailing the cost to the instrumentality of providing support
8	to each committee of the Senate and Senator. The report
9	shall be submitted to the Secretary of the Senate and in-
10	cluded in the Secretary's semiannual report.
11	(e) VOUCHER ALLOCATION SYSTEM. The Commit-
12	tee on Rules and Administration of the Senate and the
13	appropriate committee of the House of Representatives
14	shall study and report to their respective Houses as a part
15	of their authorization responsibilities under subsection (c)
16	concerning the feasibility of establishing a voucher alloca-
17	tion system for committees using the services of instru-
18	mentalities of Congress.
19	(f) Repealers.—
20	(1) General accounting office. Section
21	736 of title 31, United States Code, is repealed.
22	(2) Congressional budget office. Section
23	201(f) of the Congressional Budget Act of 1974 (2
24	U.S.C. 601(f)) is repealed.

1	(3) LIBRARY OF CONGRESS.—Any authorization
2	of appropriations for the Library of Congress in ef-
3	fect on the effective date of this paragraph is re-
4	pealed.
5	(4) GOVERNMENT PRINTING OFFICE. Any au-
6	thorization of appropriations for the Government
7	Printing Office in effect on the effective date of this
8	paragraph is repealed.
9	(5) OFFICE OF TECHNOLOGY ASSESSMENT.
10	Section 12 of the Technology Assessment Act of
11	1972 (2 U.S.C. 481) is repealed.
12	(6) EFFECTIVE DATE. Paragraphs (1) and (2)
13	shall take effect with respect to fiscal years begin-
14	ning with fiscal year 1997. Paragraphs (3), (4), and
15	(5) shall take effect with respect to fiscal years be-
16	ginning with fiscal year 1999.
17	SEC. 333. DETAILEES FROM CONGRESSIONAL SUPPORT
18	AGENCIES AND EXECUTIVE AGENCIES.
19	(a) REIMBURSEMENT. The cost of the service on de-
20	tail to a committee of the Senate or House of Representa-
21	tives or the personal office of a member of the Senate or
22	House of Representatives of a person who is regularly em-
23	ployed by an instrumentality of Congress or an executive
24	agency shall be fully reimbursed to the instrumentality of

1	Congress or executive agency by the committee or personal
2	office that receives the service.
3	(b) DEFINITION.—In this section, the term "instru-
4	mentality of Congress" means—
5	(1) the General Accounting Office;
6	(2) the Congressional Budget Office;
7	(3) the Library of Congress;
8	(4) the Government Printing Office; and
9	(5) the Office of Technology Assessment.
10	Subtitle C—Abolishing the Joint
11	Committees
12	PART I—JOINT ECONOMIC COMMITTEE
13	SEC. 361. JOINT ECONOMIC COMMITTEE.
14	(a) Abolition. Effective beginning with the 104th
15	Congress, the Joint Economic Committee is abolished.
16	(b) Transfer of Responsibility.—The Commit-
17	tee on the Budget and the appropriate committee of the
18	House of Representatives shall be responsible for review
19	of the Economic Report of the President required by sec-
20	tion 103 of the Full Employment and Balanced Growth
21	Act of 1978 (15 U.S.C. 1022).
22	PART II—JOINT COMMITTEE ON TAXATION
23	SEC. 362. JOINT COMMITTEE ON TAXATION.
24	(a) ABOLITION. Effective beginning with the 104th
25	Congress, the Joint Committee on Taxation is abolished.

1	(b) Transfer of Responsibility.—Section 202(b)
2	of the Congressional Budget Act of 1974 is amended by—
3	(1) designating the text of such subsection as
4	paragraph (1); and
5	(2) adding at the end thereof the following:
6	"(2) The Office shall provide technical guidance to
7	the Committee on Finance and the Committee on Ways
8	and Means with respect to taxation and tax legislation.
9	The Office shall perform the responsibilities formerly as-
10	signed to the Joint Committee on Taxation upon the abol-
11	ishment of such committee.".
12	(c) Committee Transfer Oversight.—The Com-
13	mittee on Rules and Administration and the appropriate
14	committee of the House of Representatives shall report to
15	the Congress a plan for the transfer of responsibilities and
16	staff as required by this section.
17	PART III—JOINT COMMITTEE ON THE LIBRARY
18	OF CONGRESS
19	SEC. 363. JOINT COMMITTEE ON THE LIBRARY OF CON-
20	GRESS.
21	(a) Abolition.—Effective beginning with the 104th
22	Congress, the Joint Committee on the Library of Congress
23	is abolished.
24	(b) Transfer of Responsibility. Effective be-
25	ginning with the 104th Congress, the responsibilities of

- 1 the Joint Committee on the Library of Congress shall be
- 2 performed by the Committee on Rules and Administration
- 3 of the Senate and the appropriate committee of the House
- 4 of Representatives.

5 PART IV—JOINT COMMITTEE ON PRINTING

- 6 SEC. 371. JOINT COMMITTEE ON PRINTING.
- 7 (a) Abolition.—Chapter 1 of title 44, United States
- 8 Code, is repealed.
- 9 (b) Transfer of Responsibility.—Subject to sub-
- 10 section (c), all duties, authorities, responsibilities, and
- 11 functions performed by the Joint Committee on Printing
- 12 before the effective date of this part shall be performed
- 13 by the Public Printer on and after such date.
- 14 (c) Oversight Functions. All legislative over-
- 15 sight jurisdiction, duties, authorities, responsibilities, and
- 16 functions performed by the Joint Committee on Printing
- 17 before the effective date of this part shall be performed
- 18 by the Committee on Rules and Administration of the Sen-
- 19 ate and the Committee on House Administration of the
- 20 House of Representatives on and after such date.
- 21 (d) REFERENCES. Reference in any other Federal
- 22 law, Executive order, rule, regulation, or delegation of au-
- 23 thority, or any document of or relating to the Joint Com-
- 24 mittee on Printing shall be deemed to refer to the Commit-
- 25 tee on Rules and Administration of the Senate and the

Committee on House Administration of the House of Representatives, or the Public Printer, as appropriate. SEC. 372. DEPUTY PUBLIC PRINTERS. (a) IN GENERAL. Section 302 of title 44, United 4 States Code, is amended to read as follows: "§ 302. Deputy Public Printers; appointments; duties 6 7 "(a)(1) The President of the United States shall nominate and, by and with the advice and consent of the Senate, appoint the— "(A) Legislative Deputy Public Printer who 10 11 shall also serve as the Superintendent of Documents; 12 "(B) Executive Deputy Public Printer; and "(C) Judicial Deputy Public Printer. 13 14 "(2) Each Deputy Printer shall be a suitable person, who is a practical printer and versed in the art of bookbinding. 16 17 "(b) In addition to any other duties required by the Public Printer, the Legislative Deputy Public Printer shall perform all duties of the Government Printing Office relating to the Legislative branch, including all applicable 21 duties performed under— "(1) chapter 7 relating to Congressional print-22 23 ing and binding;

"(2) chapter 9 relating to the Congressional

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1	"(3) chapter 13 relating to particular reports
2	and documents, including sections 1326 and 1332;
3	"(4) chapter 17 relating to the distribution and
4	sale of public documents;
5	"(5) chapter 19 relating to the Depository Li-
6	brary Program;
7	"(6) chapter 27 relating to Advisory Committee
8	on Records of Congress; and
9	"(7) section 3511 relating to services performed
10	for the Federal Information Locator System.
11	"(c) In addition to any other duties required by the
12	Public Printer, the Executive Deputy Public Printer shall
13	perform all duties of the Government Printing Office re-
14	lating to the Executive branch, including all applicable du-
15	ties performed under—
16	"(1) chapter 5 relating to the production and
17	procurement of printing and binding;
18	"(2) chapter 11 relating to Executive printing
19	and binding;
20	"(3) chapter 13 relating to particular reports
21	and documents; and
22	"(4) chapters 15, 21, 22, 23, 25, 29, 31, 33,
23	35, 37, and 39.
24	"(d) In addition to any other duties required by the
25	Public Printer, the Judicial Deputy Public Printer shall

- 1 perform all duties of the Government Printing Office re-
- 2 lating to the Judicial branch, including all applicable du-
- 3 ties performed under—
- 4 "(1) chapter 11 relating to Judiciary printing
- 5 and binding, including printings under section 1120;
- 6 and
- 7 "(2) chapter 13 relating to particular reports
- 8 and documents.
- 9 "(e) The Public Printer, in consultation with the
- 10 Committee on Rules and Administration of the Senate and
- 11 the Committee on House Administration of the House of
- 12 Representatives, shall determine the respective duties of
- 13 the Deputy Public Printers under this section.".
- 14 (b) Compensation.—Section 303 of title 44, United
- 15 States Code, is amended in the second sentence by striking
- 16 out "the Deputy Public Printer" and inserting in lieu
- 17 thereof "each of the Deputy Public Printers".
- 18 (c) Succession. Section 304 of title 44, United
- 19 States Code, is amended by striking out "the Deputy Pub-
- 20 lie Printer" and inserting in lieu thereof "one of the Dep-
- 21 uty Public Printers designated by the President".
- 22 (d) Technical and Conforming Amendments.—
- 23 (1) The table of sections for chapter 3 of title 44, United
- 24 States Code, is amended by striking out the item relating

1	to section 302 and inserting in lieu thereof the following
2	new item:
	"302. Deputy Public Printers; appointments; duties.".
3	(2) Section 313 of title 44, United States Code, is
4	amended—
5	(A) in the first sentence—
6	(i) by striking out "Deputy Public Print-
7	er" and inserting in lieu thereof "3 Deputy
8	Public Printers"; and
9	(ii) by striking out "Joint Committee on
10	Printing" and inserting in lieu thereof "Com-
11	mittee on Rules and Administration of the Sen-
12	ate and the Committee on Administration of the
13	House of Representatives";
14	(B) in the second sentence—
15	(i) by striking out "Deputy Public Print-
16	er" and inserting in lieu thereof "3 Deputy
17	Public Printers"; and
18	(ii) by striking out "Joint Committee on
19	Printing" and inserting in lieu thereof "Com-
20	mittee on Rules and Administration of the Sen-
21	ate and the Committee on Administration of the
22	House of Representatives"; and
23	(C) in the third sentence—

1	(i) by striking out "Deputy Public Print-
2	er" and inserting in lieu thereof "3 Deputy
3	Public Printers"; and
4	(ii) by striking out "Joint Committee on
5	Printing" and inserting in lieu thereof "Com-
6	mittee on Rules and Administration of the Sen-
7	ate and the Committee on Administration of the
8	House of Representatives".
9	SEC. 373. ANNUAL REPORT TO CONGRESS.
10	Section 309(c) of title 44, United States Code, is
11	amended—
12	(1) by inserting "(1)" after "(c)"; and
13	(2) by adding at the end thereof the following
14	new paragraph:
15	"(2) The annual program submitted under this sub-
16	section shall include a report on—
17	"(A) the printing costs of each branch of the
18	Covernment;
19	"(B) with regard to Government publications, a
20	cost comparison of—
21	"(i) publications published by the Govern-
22	ment Printing Office;
23	"(ii) Federal agency publications that are
24	published by such agency;

1	''(iii) publications that are published by
2	commercial sources that are not Federal enti-
3	ties under any contract with a Federal agency
4	(other than the Government Printing Office);
5	and
6	"(iv) publications that are published by
7	commercial sources that are not Federal enti-
8	ties under any contract with the Government
9	Printing Office; and
10	"(C) the cost of all individual printing orders
11	printed under section 501(a)(1)(C).".
12	SEC. 374. SUPERINTENDENT OF DOCUMENTS.
13	Section 1702 of title 44, United States Code, is
14	amended by striking out the first sentence and inserting
15	in lieu thereof "The Legislative Deputy Public Printer ap-
16	pointed under section 302 shall also serve as the Super-
17	intendent of Documents for no additional compensation.".
18	SEC. 375. REQUIREMENT OF PRINTING BY THE GOVERN-
19	MENT PRINTING OFFICE.
20	(a) IN GENERAL. Section 501 of title 44, United
21	States Code, is amended to read as follows:

1	"§ 501. Government printing, binding, and blank-book
2	work to be done at Government Printing
3	Office
4	"(a)(1) All printing, binding, and blank-book work
5	for Congress, the Executive Office, the Judiciary, other
6	than the Supreme Court of the United States, and every
7	executive department, independent office and establish-
8	ment of the Government, shall be done at the Government
9	Printing Office, except—
10	"(A) classes of work the Public Printer consid-
11	ers to be urgent or necessary to have done else-
12	where;
13	"(B) printing in field printing plants operated
14	by an executive department, independent office or
15	establishment, and the procurement of printing by
16	an executive department, independent office or es-
17	tablishment from allotments for contract field print-
18	ing, if approved by the Public Printer;
19	"(C) individual printing orders may be ordered
20	by an executive department or agency costing not
21	more than \$1,500, if—
22	"(i) the work is printed by any executive
23	department or agency; or
24	"(ii) the work is printed under a contract
25	by a commercial source that is not a Federal
26	entity;

1	"(D)	printing	for t	he	Central	Intelligence	Agen-

- 2 cy, the Defense Intelligence Agency, or the National
- 3 Security Agency; or
- 4 "(E) printing from other sources that is specifi-
- 5 cally authorized by law.
- 6 "(2) For purposes of this subsection, the term 'print-
- 7 ing' means the process of composition, platemaking, press-
- 8 work, silk screen processes, binding, microform, and the
- 9 end items of such processes.
- 10 "(b) Any Federal officer who orders or contracts for
- 11 an individual printing order described under subsection
- 12 (a)(1)(C) shall include as a term of such order or contract
- 13 that the executive agency or department, or the commer-
- 14 cial source that provides the printing shall deliver a suffi-
- 15 cient number of any document printed under such order
- 16 or contract to the Superintendent of Documents for inclu-
- 17 sion in the depository library program under chapter 19.
- 18 The Public Printer shall promulgate regulations to define
- 19 the term 'sufficient number' for purposes of this sub-
- 20 section.
- 21 "(c) Printing or binding may be done at the Govern-
- 22 ment Printing Office only when authorized by law.".
- 23 (b) TECHNICAL AND CONFORMING AMENDMENT.—
- 24 Section 207 of the Legislative Branch Appropriations Act,

- 1 1993 (44 U.S.C. 501 note; Public Law 102-392; 106
- 2 Stat. 1719) is repealed.
- 3 SEC. 376. REPORT ON COSTS FOR PRINTING BY FEDERAL
- 4 AGENCIES OTHER THAN THE GOVERNMENT
- 5 **PRINTING OFFICE.**
- 6 (a) IN GENERAL. Chapter 11 of title 44, United
- 7 States Code, is amended by adding at the end thereof the
- 8 following new section:
- 9 "§ 1124. Report on costs for printing by Federal agen-
- 10 cies
- 11 "No later than November 1 of each year, the head
- 12 of each Federal department and agency shall submit a re-
- 13 port to the Public Printer of the cost of publishing all Gov-
- 14 ernment publications that were published by such agency
- 15 in the preceding fiscal year. Such costs shall not include
- 16 Government publications published by the Government
- 17 Printing Office or under contract with a commercial
- 18 source that is not a Federal entity.".
- 19 (b) TECHNICAL AND CONFORMING AMENDMENT.—
- 20 The table of sections for chapter 11 of title 44, United
- 21 States Code, is amended by adding at the end thereof the
- 22 following new item:
 - "1124. Report on costs for printing by Federal agencies.".
- 23 SEC. 377. TECHNICAL AND CONFORMING AMENDMENTS.
- 24 (1) Section 107 of title 1, United States Code, is
- 25 amended by striking out "Joint Committee on Printing"

- 1 and inserting in lieu thereof "Public Printer in consulta-
- 2 tion with the Secretary of the Senate and the Clerk of
- 3 the House of Representatives".
- 4 (2) Section 208 of title 1, United States Code, is
- 5 amended by striking out "Joint Committee on Printing"
- 6 and inserting in lieu thereof "Public Printer".
- 7 (3) Section 4 of the joint resolution entitled "A joint
- 8 resolution to provide for the printing and distribution of
- 9 the Precedents of the House of Representatives compiled
- 10 and prepared by Lewis Deschler", approved October 18,
- 11 1976 (2 U.S.C. 28e) is amended—
- 12 (A) in subsection (a) by striking out "Joint
- 13 Committee on Printing" and inserting in lieu thereof
- 14 "Committee on Rules and Administration of the
- 15 Senate and the Committee on House Administration
- of the House of Representatives"; and
- 17 (B) in subsection (b) by striking out "Joint
- 18 Committee on Printing" and inserting in lieu thereof
- 19 "Committee on Rules and Administration of the
- 20 Senate and the Committee on House Administration
- of the House of Representatives".
- 22 (4) Section 3 of the Joint Resolution of December
- 23 24, 1970 (2 U.S.C. 168b) is amended by striking out
- 24 "Joint Committee on Printing" and inserting in lieu
- 25 thereof "Committee on Rules and Administration of the

- 1 Senate and the Committee on House Administration of
- 2 the House of Representatives".
- 3 (5) Section 145 of title 4, United States Code, is
- 4 amended by striking out "Joint Committee on Printing"
- 5 and inserting in lieu thereof "Committee on Rules and Ad-
- 6 ministration of the Senate and the Committee on House
- 7 Administration of the House of Representatives".
- 8 (6) Section 312 of the Federal Water Power Act (16)
- 9 U.S.C. 825k) is amended by striking out "Joint Commit-
- 10 tee on Printing" each place it appears and inserting in
- 11 each such place "Public Printer".
- 12 (7) Section 5(c) of the National Foundation on the
- 13 Arts and the Humanities Act of 1965 (20 U.S.C. 954(c))
- 14 is amended by striking out "Joint Committee on Printing
- 15 of the Congress" and inserting in lieu thereof "Public
- 16 Printer".
- 17 (8) Section 7(c) of the National Foundation on the
- 18 Arts and the Humanities Act of 1965 (20 U.S.C. 956(c))
- 19 is amended by striking out "Joint Committee on Printing"
- 20 and inserting in lieu thereof "Public Printer".
- 21 (9) Section 411 of title 28, United States Code, is
- 22 amended in subsection (a) by striking out "Joint Commit-
- 23 tee on Printing" and inserting in lieu thereof "Public
- 24 Printer".

1	(10) Section 602 of the Federal Property and Admin-
2	istrative Services Act of 1949 (40 U.S.C. 474(18)) is
3	amended —
4	(A) by striking out paragraph (18); and
5	(B) by redesignating paragraphs (19) through
6	(21) as paragraphs (18) through (20), respectively.
7	(11) The table of chapters for title 44, United States
8	Code, is amended by striking out the item relating to
9	chapter 1.
10	(12) The table of sections for chapter 1 of title 44,
11	United States Code, is repealed.
12	(13) Section 305 of title 44, United States Code, is
13	amended in subsection (a)—
14	(A) in the fourth sentence by striking out
15	"Joint Committee on Printing" and inserting in lieu
16	thereof "Public Printer"; and
17	(B) in the fifth sentence by striking out "either
18	party may appeal to the Joint Committee on Print-
19	ing, and the decision of the Joint Committee is
20	final." and inserting in lieu thereof "an appeal may
21	be made under subchapter III of chapter 71 of title
22	5.''.
23	(14) Section 309 of title 44, United States Code, is

24 amended in subsection (a) by striking out "Joint Commit-

- 1 tee on Printing" and inserting in lieu thereof "Public
- 2 Printer".
- 3 (15) Section 312 of title 44, United States Code, is
- 4 amended by striking out ", with the approval of the Joint
- 5 Committee on Printing,".
- 6 (16) Section 502 of title 44, United States Code, is
- 7 amended by striking out "with the approval of the Joint
- 8 Committee on Printing".
- 9 (17) Section 504 of title 44, United States Code, is
- 10 amended by striking out "The Joint Committee on Print-
- 11 ing may permit the Public Printer to" and inserting in
- 12 lieu thereof "The Public Printer may".
- 13 (18) Section 505 of title 44, United States Code, is
- 14 amended by striking out ", under regulations of the Joint
- 15 Committee on Printing".
- 16 (19) Section 508 of title 44, United States Code, is
- 17 amended by striking out "Joint Committee on Printing"
- 18 and inserting in lieu thereof "Committee on Rules and Ad-
- 19 ministration of the Senate and the Committee on House
- 20 Administration of the House of Representatives".
- 21 (20) Section 509 of title 44, United States Code, is
- 22 amended—
- 23 (A) by striking out "Joint Committee on Print-
- 24 ing" and inserting in lieu thereof "the Public Print-
- 25 er"; and

1	(B) by striking out ", under their direction,".
2	(21) Section 510 of title 44, United States Code, is
3	amended by striking out "Joint Committee on Printing"
4	and inserting in lieu thereof "Public Printer".
5	(22) Section 511 of title 44, United States Code, is
6	amended —
7	(A) in the first sentence by striking out "Joint
8	Committee on Printing" and inserting in lieu thereof
9	"Public Printer";
10	(B) in the second sentence by striking out "The
11	committee" and inserting in lieu thereof "The Public
12	Printer"; and
13	(C) in the third sentence by striking out "The
14	Committee" and inserting in lieu thereof "The Pub-
15	lic Printer".
16	(23) Section 512 of title 44, United States Code, is
17	amended—
18	(A) in the first sentence by striking out "Joint
19	Committee on Printing" and inserting in lieu thereof
20	"Public Printer"; and
21	(B) by striking out "the Committee" and in-
22	serting in lieu thereof "the Public Printer".
23	(24) Section 513 of title 44, United States Code, is
24	amended—

1	(A) in the first sentence by striking out "stand
2	ard of quality fixed upon by the Joint Committee or
3	Printing," and inserting in lieu thereof "applicable
4	fixed standard of quality"; and
5	(B) in the second sentence by striking out "the
6	Committee" and inserting in lieu thereof "the Public
7	Printer".
8	(25) Section 514 of title 44, United States Code, is
9	amended—
10	(A) by striking out "Joint Committee on Print-
11	ing shall determine" and inserting in lieu thereof
12	"Public Printer shall apply the provisions of sub-
13	chapter V of chapter 35 of title 31, United States
14	Code, to resolve"; and
15	(B) by striking out "; and the decision of the
16	Committee is final as to the United States".
17	(26) Section 515 of title 44, United States Code, is
18	amended—
19	(A) in the first sentence by striking out "report
20	the default to the Joint Committee on Printing, and
21	under its direction,"; and
22	(B) in the second sentence by striking out "
23	under the direction of the Joint Committee on Print
24	ing,".

- 1 (27) Section 517 of title 44, United States Code, is
- 2 amended by striking out "The Joint Committee on Print-
- 3 ing may authorize the Public Printer to" and inserting
- 4 in lieu thereof "The Public Printer may".
- 5 (28) Section 702 of title 44, United States Code, is
- 6 amended by striking out "Joint Committee on Printing"
- 7 and inserting in lieu thereof "Public Printer".
- 8 (29) Section 703 of title 44, United States Code, is
- 9 amended by striking out "Joint Committee on Printing"
- 10 and inserting in lieu thereof "Committee on Rules and Ad-
- 11 ministration of the Senate or the Committee on House Ad-
- 12 ministration of the House of Representatives".
- 13 (30) Section 707 of title 44, United States Code, is
- 14 amended by striking out "the Joint Committee on Print-
- 15 ing may authorize the printing of a bill or resolution, with
- 16 index and ancillaries, in the style and form the Joint Com-
- 17 mittee on Printing considers most suitable in the interest
- 18 of economy and efficiency, and to so continue until final
- 19 enactment in both Houses of Congress. The committee"
- 20 and inserting in lieu thereof "the Public Printer, in con-
- 21 sultation with the Secretary of the Senate and the appro-
- 22 priate official of the House of Representatives, may print
- 23 a bill or resolution, with index and ancillaries, in the style
- 24 and form the Public Printer considers most suitable in the
- 25 interest of economy and efficiency, and to so continue until

- 1 final enactment in both Houses of Congress. The Public
- 2 Printer, in consultation with the Secretary of the Senate
- 3 and the appropriate official of the House of Representa-
- 4 tives".
- 5 (31) Section 709 of title 44, United States Code, is
- 6 amended in the second sentence by striking out "Joint
- 7 Committee on Printing" and inserting in lieu thereof
- 8 "Public Printer".
- 9 (32) Section 714 of title 44, United States Code, is
- 10 amended by striking out "The Joint Committee on Print-
- 11 ing shall establish rules to be observed by the Public Print-
- 12 er," and inserting in lieu thereof "The Public Printer, in
- 13 consultation with the Secretary of the Senate and the ap-
- 14 propriate official of the House of Representatives, shall
- 15 establish rules".
- 16 (33) Section 717 of title 44, United States Code, is
- 17 amended by striking out "Joint Committee on Printing"
- 18 and inserting in lieu thereof "Public Printer, in consulta-
- 19 tion with the Secretary of the Senate and the appropriate
- 20 official of the House of Representatives".
- 21 (34) Section 718 of title 44, United States Code, is
- 22 amended by striking out "Joint Committee on Printing"
- 23 and inserting in lieu thereof "Public Printer, in consulta-
- 24 tion with the Secretary of the Senate and the appropriate
- 25 official of the House of Representatives".

1	(35) Section 721(a) of title 44, United States Code,
2	is amended—
3	(A) in the first sentence by striking out "Joint
4	Committee on Printing" and inserting in lieu thereof
5	"Public Printer, in consultation with the Secretary
6	of the Senate and the appropriate official of the
7	House of Representatives"; and
8	(B) in the second sentence by striking out "The
9	Joint Committee" and inserting in lieu thereof "The
10	Public Printer".
11	(36) Section 722 of title 44, United States Code, is
12	amended by striking out ", under the direction of the
13	Joint Committee on Printing,".
14	(37) Section 723 of title 44, United States Code, is
15	amended—
16	(A) by striking out "Joint Committee on Print-
17	ing" and inserting in lieu thereof "Public Printer, in
18	consultation with the Secretary of the Senate and
19	the appropriate official of the House of Representa-
20	tives"; and
21	(B) by striking out "the Joint Committee" and
22	inserting in lieu thereof "the Public Printer, in con-
23	sultation with the Secretary of the Senate and the
24	appropriate official of the House of Representa-
25	tives ''

- 1 (38) Section 724 of title 44, United States Code, is
- 2 amended by striking out "Joint Committee on Printing"
- 3 and inserting in lieu thereof "Public Printer".
- 4 (39) Section 728 of title 44, United States Code, is
- 5 amended by striking out "Joint Committee on Printing"
- 6 and inserting in lieu thereof "Public Printer, in consulta-
- 7 tion with the Secretary of the Senate and the appropriate
- 8 official of the House of Representatives,".
- 9 (40) Section 738 of title 44, United States Code, is
- 10 amended by striking out "Joint Committee on Printing"
- 11 and inserting in lieu thereof "Public Printer, in consulta-
- 12 tion with the Secretary of the Senate and the appropriate
- 13 official of the House of Representatives,".
- 14 (41) Section 901 of title 44, United States Code, is
- 15 amended by striking out "Joint Committee on Printing"
- 16 and inserting in lieu thereof "Public Printer, in consulta-
- 17 tion with the Secretary of the Senate and the appropriate
- 18 official of the House of Representatives,".
- 19 (42) Section 902 of title 44, United States Code, is
- 20 amended by striking out "Joint Committee on Printing"
- 21 and inserting in lieu thereof "the Public Printer, in con-
- 22 sultation with the Committee on Rules and Administration
- 23 of the Senate and the Committee on House Administra-
- 24 tion of the House of Representatives,".

1	(43) Section 903 of title 44, United States Code, is
2	amended by striking out "Joint Committee on Printing"
3	and inserting in lieu thereof "Public Printer, in consulta-
4	tion with the Secretary of the Senate and the appropriate
5	official of the House of Representatives,".
6	(44) Section 904 of title 44, United States Code, is
7	amended by striking out "Joint Committee on Printing"
8	and inserting in lieu thereof "Public Printer, in consulta-
9	tion with the Secretary of the Senate and the appropriate
10	official of the House of Representatives".
11	(45) Section 905 of title 44, United States Code, is
12	amended by striking out "Joint Committee on Printing"
13	and inserting in lieu thereof "Public Printer, in consulta-
14	tion with the Secretary of the Senate and the appropriate
15	official of the House of Representatives,".
16	(46) Section 906 of title 44, United States Code, is
17	amended—
18	(A) by striking out "to the Committee on Print-
19	ing not to exceed one hundred copies;" and inserting
20	in lieu thereof "to the Committee on Rules and Ad-
21	ministration of the Senate and the Committee on
22	House Administration of the House of Representa-

(B) by striking out "to each Joint Committee and Joint Commission in Congress, as may be des-

tives not to exceed one hundred copies each;";

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ignated by the Joint Committee on Printing" and inserting in lieu thereof "to each Joint Committee and Joint Commission in Congress, as may be designated by the Committee on Rules and Administration of the Senate and the Committee on House Administration of the House of Representatives";

(C) by striking out "to the Joint Committee on Printing, ten semimonthly copies;" and inserting in lieu thereof "to the Committee on Rules and Administration of the Senate and the Committee on House Administration of the House of Representatives, ten semimonthly copies;";

(D) by striking out "of which eight copies may be bound in the style and manner approved by the Joint Committee on Printing;" and inserting in lieu thereof "of which eight copies may be bound in the style and manner approved by the Public Printer, in consultation with the appropriate official of the House of Representatives"; and

(E) by striking out "Copies of the daily edition, unless otherwise directed by the Joint Committee on Printing, shall be supplied and delivered" and inserting in lieu thereof "Copies of the daily edition, unless otherwise directed by the Public Printer, shall be supplied and delivered".

- 1 (47) Section 1108 of title 44, United States Code,
- 2 is amended by striking out ", subject to regulation by the
- 3 Joint Committee on Printing,".
- 4 (48) Section 1112 of title 44, United States Code,
- 5 is amended by striking out "Joint Committee on Printing"
- 6 and inserting in lieu thereof "Public Printer".
- 7 (49) Section 1121 of title 44, United States Code,
- 8 is amended by striking out ", under direction of the Joint
- 9 Committee on Printing,".
- 10 (50) Section 1301 of title 44, United States Code,
- 11 is amended by striking out ", in accordance with directions
- 12 of the Joint Committee on Printing".
- 13 (51) Section 1320A of title 44, United States Code,
- 14 is amended by striking out ", and with the approval of
- 15 the Joint Committee on Printing".
- 16 (52) Section 1333 of title 44, United States Code,
- 17 is amended in subsection (b) by striking out "Joint Com-
- 18 mittee on Printing" and inserting in lieu thereof "Public
- 19 Printer, in consultation with the Secretary of the Senate
- 20 and the appropriate official of the House of Representa-
- 21 tives,".
- 22 (53) Section 1338 of title 44, United States Code,
- 23 is amended—
- 24 (A) in the first sentence—

1	(i) by striking out ", under limitations and
2	conditions prescribed by the Joint Committee
3	on Printing,"; and
4	(ii) by striking out "under limitations and
5	conditions prescribed by the Joint Committee
6	on Printing"; and
7	(B) in the second sentence, by striking out
8	"Joint Committee on Printing" and inserting in lieu
9	thereof "Public Printer".
10	(54) Section 1705 of title 44, United States Code,
11	is amended by striking out ", subject to regulation by the
12	Joint Committee on Printing and".
13	(55) Section 1710 of title 44, United States Code,
14	is amended—
15	(A) in the first sentence by striking out ", upon
16	a plan approved by the Joint Committee on Print-
17	ing"; and
18	(B) in the fourth sentence by striking out "as
19	the Joint Committee on Printing directs".
20	(56) Section 1914 of title 44, United States Code,
21	is amended by striking out ", with the approval of the
22	Joint Committee on Printing, as provided by section 103
23	of this title,".
24	(57) Section 5 of the Federal Records Management
25	Amendments of 1976 (44 IJSC 2901 note: Public Law

1	94-575; 90 Stat. 2727) is amended in subsection (b) by
2	striking out "the Joint Committee on Printing or".
3	Subtitle D—Legislative and
4	Executive Relations
5	SEC. 381. COMMITTEE OVERSIGHT GOALS AND REPORTS
6	FOR FEDERAL PROGRAM REVIEW.
7	(a) COMMITTEE OVERSIGHT COALS AND REPORTS.
8	It shall be the responsibility of each standing committee
9	of the House of Representatives and the Senate to—
10	(1) no later than March 1 of each year in which
11	a first session of a Congress occurs, develop, adopt,
12	and submit Committee Review Agendas, which shall
13	list the discretionary programs, entitlement pro-
14	grams, and tax expenditures under the committee's
15	jurisdiction which the committee intends to review
16	during that Congress and the next 3 Congresses;
17	(2) coordinate, to the maximum extent prac-
18	ticable, in preparing their oversight agenda with
19	other House and Senate committees having jurisdic-
20	tion over the same or related laws, programs, or
21	agencies;
22	(3) provide, after preparation of the first over-
23	sight agenda required under this statute, a separate
24	section in their oversight agenda that summarizes
25	what actions and recommendations occurred with re-

- spect to implementing their agenda for that Congress;
- (4) transmit their oversight agenda to the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate, respectively, for consideration during the committee funding process; and
- 9 (5) adopt legislative procedures to assure, to
 10 the greatest extent practicable, that any rec11 ommendation proposed by the committee under
 12 paragraph (3) is considered by the full Senate or
 13 House of Representatives.
- 14 (b) HEARINGS ON INSPECTOR GENERAL, GAO, AND
 15 AGENCY AUDIT REPORTS.—Each committee of the House
 16 of Representatives and the Senate shall hold hearings dur17 ing each Congress for the purpose of reviewing appro18 priate reports relating to the activities of executive agen19 cies over which the committee has oversight responsibility
 20 filed during the preceding Congress, including reports of
 21 the inspectors general, the General Accounting Office, as

22 well as agency audit reports.

1 SEC. 382. SUNSET AGENCY REPORTING REQUIREMENTS.

- 2 (a) In General. Any law requiring an executive
- 3 agency to report to Congress shall be effective for not to
- 4 exceed 5 years after the date of enactment of such law.
- 5 (b) Laws in Effect.—Any law requiring an execu-
- 6 tive agency to report to Congress in effect on the date
- 7 of enactment of this Act shall expire 5 years after such
- 8 date unless the law provides for an earlier expiration date
- 9 in which case the law shall expire on the earlier date.

10 TITLE IV—EFFECTIVE DATE

- 11 SEC. 401. EFFECTIVE DATE: APPLICATION.
- 12 (a) In General. Except as provided in subsection
- 13 (b), this Act and the amendments made by this Act shall
- 14 become effective January 1, 1995, and shall apply to
- 15 bienniums beginning after September 30, 1995.
- 16 (b) FISCAL YEAR 1995.—Notwithstanding subsection
- 17 (a), the provisions of—
- 18 (1) the Congressional Budget Act of 1974, and
- 19 (2) title 31, United States Code,
- 20 (as such provisions were in effect on the day before the
- 21 effective date of this title) shall apply to the fiscal year
- 22 beginning on October 1, 1994.
- 23 (c) DEFINITION. For purposes of this section, the
- 24 term "biennium" shall have the meaning given to such
- 25 term in paragraph (12) of section 3 of the Congressional

- 1 Budget and Impoundment Control Act of 1974 (2 U.S.C.
- 2 622(12)), as added by section 302(b)(2) of this Act.
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Legislative Reorganiza-
- 5 tion Act of 1994".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Rulemaking power of Senate and House of Representatives.

TITLE I—BUDGET PROCESS REFORMS

Subtitle A—Biennial Budgeting

- Sec. 101. Revision of timetable.
- Sec. 102. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 103. Amendments to title 31, United States Code.
- Sec. 104. Multiyear authorizations.

Subtitle B—Additional Budget Process Changes

- Sec. 111. CBO reports to Budget Committees.
- Sec. 112. Byrd rule clarifications.
- Sec. 113. GAO assistance with authorizations and oversight.

TITLE II—REFORM OF THE HOUSE OF REPRESENTATIVES

TITLE III—CONGRESSIONAL COVERAGE ACT

- Sec. 301. Short title.
- Sec. 302. Findings and impact study.
- Sec. 303. Definitions.
- Sec. 304. Rights and protections.
- Sec. 305. Office of Employee Rights and Protections.
- Sec. 306. Regulations and enforcement.
- Sec. 307. Senate procedure for consideration of alleged violations.
- Sec. 308. Step I: counseling.
- Sec. 309. Step II: mediation.
- Sec. 310. Step III: formal complaint and hearing.
- Sec. 311. Review by the Select Committee on Ethics.
- Sec. 312. Resolution of complaint.
- Sec. 313. Judicial review.
- Sec. 314. Prohibition of intimidation.
- Sec. 315. Confidentiality.
- Sec. 316. Exercise of rulemaking power.
- Sec. 317. Political affiliation and place of residence.
- Sec. 318. Rule XLII of the Standing Rules of the Senate.

- Sec. 319. Reports of Senate committees.
- Sec. 320. Applicability.
- Sec. 321. Technical and conforming amendments.
- Sec. 322. Savings provision.
- Sec. 323. Effective date.

TITLE IV—STAFFING: ADMINISTRATION: AND SUPPORT AGENCIES

- Sec. 401. Legislative branch streamlining and restructuring.
- Sec. 402. Oversight of certain congressional instrumentalities.

TITLE V—LEGISLATIVE AND EXECUTIVE RELATIONS

Sec. 501. Committee oversight goals and reports for Federal program review.

TITLE VI—EFFECTIVE DATE

Sec. 601. Effective date; application.

1 SEC. 3. RULEMAKING POWER OF SENATE AND HOUSE OF

- 2 **REPRESENTATIVES.**
- 3 The provisions of this Act (as applicable) are enacted
- 4 by the Congress—
- 5 (1) insofar as applicable to the Senate, as an ex-
- 6 ercise of the rulemaking power of the Senate and, to
- 7 the extent so applicable, those sections are deemed a
- 8 part of the Standing Rules of the Senate, superseding
- 9 other individual rules of the Senate only to the extent
- that those sections are inconsistent with those other
- individual Senate rules, subject to and with full rec-
- ognition of the power of the Senate to enact or change
- any rule of the Senate at any time in its exercise of
- its constitutional right to determine the rules of its
- 15 proceedings; and
- 16 (2) insofar as applicable to the House of Rep-
- 17 resentatives, as an exercise of the rulemaking power

		, <u>-</u>
1	of the House o	of Representatives, subject to and with
2	full recognition	n of the power of the House of Rep-
3	resentatives to	enact or change any rule of the House
4	at any time in	n its exercise of its constitutional right
5	J	e rules of its proceedings.
6		-BUDGET PROCESS
7		REFORMS
8	Subtitle A	—Biennial Budgeting
9	SEC. 101. REVISION	OF TIMETABLE.
10	Section 300 of	the Congressional Budget Act of 1974
11	(2 U.S.C. 631) is an	nended to read as follows:
12		''TIMETABLE
13	"SEC. 300. (a)	In General.—Except as provided by
14	subsection (b), the	timetable with respect to the congres-
15	sional budget proces	rs for any Congress (beginning with the
16	One Hundred Fourt	h Congress) is as follows:
		"First Session
	"On or before: First Monday in Feb- ruary.	Action to be completed: President submits budget recommendations.
		Congressional Budget Office submits report to Budget Committees.
	Within 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
	April 1	~
	April 15	Congress completes action on concurrent resolution on the biennial budget.
	May 15	Appropriation bills may be considered in the House.
	June 10	House Appropriations Committee reports last appropriation bill.

Congress completes action on reconciliation legislation.
Congress completes action on appropriation

bills.

June 15

June 30

"First Session—Continued

October 1	Biennium begins.
	"Second Session
"On or before: May 15	Action to be completed: Congressional Budget Office submits report to Budget Committees.
May 15	Appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last appropriation bill.
June 30	* * *
The last day of the session	Congress completes action on bills and resolutions authorizing a new budget authority for the succeeding biennium.
"(b) Special	RULE.—In the case of any session of
Congress that begin	s in any year immediately following a
leap year and durii	ng which the term of a President (except
a President who suc	ceeds himself) begins, the following dates
shall supersede those	e set forth in subsection (a):
"(1) Firs.	t Monday in April, President submits
budget recomm	endations.
''(2) Apri	l 20, committees submit views and esti-
mates to Budge	et Committees.
"(3) May	15, Budget Committees report concur-
rent resolution	on the biennial budget.
"(4) June	e 1, Congress completes action on con-
current resolut	ion on the biennial budget.
"(5) July	1, appropriation bills may be consid-
ered in the Ho	use.
"(6) July	20, House Appropriations Committee
reports last ap	propriation bill.''.

1	SEC. 102. AMENDMENTS TO THE CONGRESSIONAL BUDGET
2	AND IMPOUNDMENT CONTROL ACT OF 1974.
3	(a) DECLARATION OF PURPOSE.—Section 2(2) of the
4	Congressional Budget and Impoundment Control Act of
5	1974 (2 U.S.C. 621(2)) is amended by striking "each year"
6	and inserting "biennially".
7	(b) Definitions.—
8	(1) Section 3(4) of such Act (2 U.S.C. 622(4)) is
9	amended by striking "fiscal year" each place it ap-
10	pears and inserting "biennium".
11	(2) Section 3 of such Act (2 U.S.C. 622) is fur-
12	ther amended by adding at the end the following new
13	paragraph:
14	"(12) The term 'biennium' means the period of
15	2 consecutive fiscal years beginning on October 1 of
16	any odd-numbered year.''.
17	(c) Biennial Concurrent Resolution on the
18	Budget.—
19	(1) Section 301(a) of such Act (2 U.S.C. 632(a))
20	is amended—
21	(A) by striking "April 15 of each year" and
22	inserting "April 15 of each odd-numbered year";
23	(B) by striking 'the fiscal year beginning
24	on October 1 of such year" the first place it ap-
25	pears and inserting "the biennium beginning on
26	October 1 of such year'';

1	(C) by striking ''the fiscal year beginning
2	on October 1 of such year" the second place it
3	appears and inserting "each fiscal year in such
4	period'';
5	(D) by striking ''and planning levels for
6	each of the two ensuing fiscal years" and insert-
7	ing ''and the appropriate levels for each of the 3
8	ensuing fiscal years'';
9	(E) in paragraph (6) by striking "for the
10	fiscal year of the resolution and each of the 4"
11	and inserting "for the biennium of the resolution
12	and each of the 3"; and
13	(F) in paragraph (7) by striking "for the
14	fiscal year of the resolution and each of the 4'
15	and inserting "for the biennium of the resolution
16	and each of the 3".
17	(2) Section 301(b) of such Act (2 U.S.C. 632(b))
18	is amended—
19	(A) in the matter preceding paragraph (1)
20	by inserting ''for a biennium'' after ''concurrent
21	resolution on the budget''; and
22	(B) in paragraph (3) by striking "for such
23	fiscal year'' and inserting "for either fiscal year
24	in such hiennium''

1	(3) Section 301(d) of such Act (2 U.S.C. 632(d))
2	is amended by inserting "(or, if applicable, as pro-
3	vided by section 300(b))" after "United States Code".
4	(4) Section 301(e) of such Act (2 U.S.C. 632(e))
5	is amended—
6	(A) in the first sentence by striking "fiscal
7	year" and inserting "biennium";
8	(B) by inserting between the second and
9	third sentences the following new sentence: "On
10	or before April 1 of each odd-numbered year (or,
11	if applicable, as provided by section 300(b)) the
12	Committee on the Budget of each House shall re-
13	port to its House the concurrent resolution on
14	the budget referred to in subsection (a) for the bi-
15	ennium beginning on October 1 of that year.'';
16	(C) in paragraph (6) by striking "such fis-
17	cal year" and inserting "the first fiscal year of
18	such biennium,''; and
19	(D) in paragraph (10) by striking "the fis-
20	cal year covered" and inserting "the biennium
21	covered".
22	(5) Section 301(f) of such Act (2 U.S.C. 632(f))
23	is amended by striking "fiscal year" each place it ap-
24	pears and inserting "hiennium".

1	(6) Section 301(g)(1) of such Act (U.S.C.
2	632(g)(1)) is amended by striking "for a fiscal year"
3	and inserting "for a biennium".
4	(7) The section heading of section 301 of such
5	Act is amended by striking "ANNUAL" and inserting
6	"BIENNIAL".
7	(8) The table of contents set forth in section 1(b)
8	of such Act is amended by striking "Annual" in the
9	item relating to section 301 and inserting "Biennial".
10	(d) Section 302 Committee Allocations.—Section
11	302(a)(2) of such Act (2 U.S.C. 633(a)(2)) is amended by
12	striking "fiscal year of the resolution and each of the 4 suc-
13	ceeding fiscal years" and inserting "the biennium of the
14	resolution and each of the 3 succeeding fiscal years".
15	(e) Section 303 Point of Order.—
16	(1) Section 303(a) of such Act (2 U.S.C. 634(a))
17	is amended by striking "fiscal year" each place it ap-
18	pears and inserting ''biennium''.
19	(2) Section 303(b) of such Act (2 U.S.C. 634(b))
20	is amended—
21	(A) in subparagraphs (A) and (B) of para-
22	graph (1) by striking ''the fiscal year'' each place
23	it appears and inserting "biennium"; and

1	(B) by striking paragraph (2), striking
2	"(1)", and redesignating subparagraphs (A) and
3	(B) as paragraphs (1) and (2), respectively.
4	(f) Permissible Revisions of Concurrent Reso-
5	LUTIONS ON THE BUDGET.—Section 304(a) of such Act (2
6	U.S.C. 635) is amended—
7	(1) by striking "fiscal year" the first two places
8	it appears and inserting ''biennium'';
9	(2) by striking "for such fiscal year"; and
10	(3) by inserting before the period "for such
11	biennium''.
12	(g) Procedures for Consideration of Budget
13	Resolutions.—Section 305(a)(3) of such Act (2 U.S.C.
14	636(b)(3)) is amended by striking "fiscal year" and insert-
15	ing "biennium".
16	(h) Reports and Summaries of Congressional
17	Budget Actions.—Section 308(a)(1)(A) of such Act (2
18	U.S.C. 639(a)(1)) is amended by striking "fiscal year (or
19	fiscal years)" and inserting "biennium".
20	(i) Reconciliation Process.—
21	(1) Section 310(a) of such Act (2 U.S.C. 641(a))
22	is amended—
23	(A) by striking "any fiscal year" in the
24	matter preceding paragraph (1) and inserting
25	"any biennium";

1	(B) in paragraph (1) by striking ''such fis-
2	cal year" each place it appears and inserting
3	"each fiscal year in such biennium"; and
4	(C) in paragraph (2) by inserting "for each
5	fiscal year in such biennium" after "revenues".
6	(2) Section 310(f) of such Act (2 U.S.C. 641(f))
7	is amended by striking "for such fiscal year" and in-
8	serting ''for such biennium''.
9	(j) Section 311 Point of Order.—
10	(1)(A) Section 311(a)(1) of such Act (2 U.S.C.
11	642(a)) is amended—
12	(i) by striking "for a fiscal year" and in-
13	serting "for a biennium";
14	(ii) by striking "such fiscal year" the first
15	place it appears and inserting "either fiscal year
16	in such biennium'';
17	(iii) by striking "during such fiscal year"
18	and inserting "during either fiscal year in such
19	biennium'';
20	(iv) by striking "revenues for such fiscal
21	year" and inserting "revenues for a fiscal year";
22	and
23	(v) by striking ''budget for such fiscal year''
24	and inserting "budget for either fiscal year in
25	such biennium''.

1	(B) Section 311(a)(2)(A) of such Act is amend-
2	ed—
3	(i) by striking ''for the first'' and inserting
4	"for either";
5	(ii) by striking "covering such fiscal year"
6	and inserting "covering such biennium";
7	(iii) by striking "the first fiscal year cov-
8	ered" and inserting "either fiscal year in such
9	biennium covered'';
10	(iv) by striking "the first fiscal year plus"
11	and inserting "the biennium plus"; and
12	(v) by striking "4 fiscal years" and insert-
13	ing ''3 fiscal years''.
14	(2) Section 311(b) of such Act (2 U.S.C. 642(b))
15	is amended by striking "such fiscal year" the second
16	place it appears and inserting "either fiscal year in
17	such biennium".
18	(k) Bills Providing New Spending Authority.—
19	Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is
20	amended by striking "for such fiscal year" the second place
21	it appears and inserting "for the biennium in which such
22	fiscal year occurs".
23	(1) Date of Adjusting Allocations.—Section
24	603(a) of such Act (2 U.S.C. 665b) is amended by inserting

- 1 after "April 15" the following "(or if section 300(b) applies
- 2 by June 15th)".
- SEC. 103. AMENDMENTS TO TITLE 31, UNITED STATES
- 4 *CODE.*
- 5 (a) Definition.—Section 1101 of title 31, United
- 6 States Code, is amended by adding at the end thereof the
- 7 following new paragraph:
- 8 "(3) 'biennium' has the meaning given to such
- 9 term in paragraph (12) of section 3 of the Congres-
- sional Budget and Impoundment Control Act of 1974
- 11 (2 U.S.C. 622(12)).".
- 12 (b) BUDGET CONTENTS AND SUBMISSION TO THE CON-
- 13 GRESS.—
- 14 (1) So much of section 1105(a) of title 31, Unit-
- ed States Code, as precedes paragraph (1) thereof is
- 16 amended to read as follows:
- 17 "(a) On or before the first Monday in February of each
- 18 odd-numbered year (or, if applicable, as provided by section
- 19 300(b) of the Congressional Budget Act of 1974), beginning
- 20 with the One Hundred Fourth Congress, the President shall
- 21 transmit to the Congress, the budget for the biennium begin-
- 22 ning on October 1 of such calendar year. The budget trans-
- 23 mitted under this subsection shall include a budget message
- 24 and summary and supporting information. The President
- 25 shall include in each budget the following:".

1	(2) Section 1105(a)(5) of title 31, United States
2	Code, is amended by striking "the fiscal year for
3	which the budget is submitted and the 4 fiscal years
4	after that year" and inserting "each fiscal year in the
5	biennium for which the budget is submitted and in
6	the succeeding 3 years".
7	(3) Section 1105(a)(6) of title 31, United States
8	Code, is amended by striking "the fiscal year for
9	which the budget is submitted and the 4 fiscal years
10	after that year" and inserting "each fiscal year in the
11	biennium for which the budget is submitted and in
12	the succeeding 3 years".
13	(4) Section 1105(a)(9)(C) of title 31, United
14	States Code, is amended by striking "the fiscal year"
15	and inserting "each fiscal year in the biennium".
16	(5) Section 1105(a)(12) of title 31, United States
17	Code, is amended—
18	(A) by striking "the fiscal year" in sub-
19	paragraph (A) and inserting "each fiscal year in
20	the biennium''; and
21	(B) by striking "4 fiscal years after that
22	year" in subparagraph (B) and inserting "3 fis-
23	cal years immediately following the second fiscal
24	vear in such biennium''.

1	(6) Section 1105(a)(13) of title 31, United States
2	Code, is amended by striking "the fiscal year" and
3	inserting "each fiscal year in the biennium".
4	(7) Section 1105(a)(14) of title 31, United States
5	Code, is amended by striking "that year" and insert-
6	ing "each fiscal year in the biennium for which the
7	budget is submitted".
8	(8) Section 1105(a)(16) of title 31, United States
9	Code, is amended by striking "the fiscal year" and
10	inserting "each fiscal year in the biennium".
11	(9) Section 1105(a)(17) of title 31, United States
12	Code, is amended—
13	(A) by striking "the fiscal year following
14	the fiscal year" and inserting "each fiscal year
15	in the biennium following the biennium'';
16	(B) by striking "that following fiscal year"
17	and inserting "each such fiscal year"; and
18	(C) by striking 'fiscal year before the fiscal
19	year" and inserting "biennium before the bien-
20	nium".
21	(10) Section 1105(a)(18) of title 31, United
22	States Code, is amended—
23	(A) by striking "the prior fiscal year" and
24	inserting "each of the 2 most recently completed
25	fiscal years'';

1	(B) by striking "for that year" and insert-
2	ing "with respect to that fiscal year"; and
3	(C) by striking "in that year" and insert-
4	ing ''in that fiscal year''.
5	(11) Section 1105(a)(19) of title 31, United
6	States Code, is amended—
7	(A) by striking "the prior fiscal year" and
8	inserting ''each of the 2 most recently completed
9	fiscal years'';
10	(B) by striking "for that year" and insert-
11	ing "with respect to that fiscal year"; and
12	(C) by striking ''in that year'' each place it
13	appears and inserting "in that fiscal year".
14	(c) Estimated Expenditures of Legislative and
15	Judicial Branches.—Section 1105(b) of title 31, United
16	States Code, is amended by striking "each year" and insert-
17	ing "each even-numbered year".
18	(d) Recommendations To Meet Estimated Defi-
19	CIENCIES.—Section 1105(c) of title 31, United States Code,
20	is amended—
21	(1) by striking ''fiscal year for'' each place it ap-
22	pears and inserting ''biennium for'';
23	(2) by inserting "or current biennium, as the
24	case may be," after "current fiscal year"; and

1	(3) by striking "that year" and inserting "that
2	period''.
3	(e) Statement With Respect to Certain
4	Changes.—Section 1105(d) of title 31, United States Code,
5	is amended by striking "fiscal year" and inserting "bien-
6	nium".
7	(f) Capital Investment Analysis.—Section 1105(e)
8	of title 31, United States Code, is amended by striking "en-
9	suing fiscal year" and inserting "biennium to which such
10	budget relates".
11	(g) Supplemental Budget Estimates and
12	CHANGES.—
13	(1) Section 1106(a) of title 31, United States
14	Code, is amended—
15	(A) in the matter preceding paragraph (1)
16	by striking ''fiscal year'' and inserting ''bien-
17	nium";
18	(B) in paragraph (1) by striking 'that fis-
19	cal year" and inserting "each fiscal year in such
20	biennium'';
21	(C) in paragraph (2) by striking "4 fiscal
22	years following the fiscal year" and inserting "3
23	fiscal years following the biennium''; and
24	(D) by striking ''fiscal year'' in paragraph
25	(3) and inserting ''biennium''.

1	(2) Section 1106(b) of title 31, United States
2	Code, is amended by striking "the fiscal year" and
3	inserting ''each fiscal year in the biennium''.
4	(h) Current Programs and Activities Esti-
5	MATES.—
6	(1) Section 1109(a) of title 31, United States
7	Code, is amended—
8	(A) by striking "On or before the first Mon-
9	day after January 3 of each year (on or before
10	February 5 in 1994)'' and inserting 'At the
11	same time the budget required by section 1105 is
12	submitted for a biennium"; and
13	(B) by striking "the following fiscal year"
14	and inserting "each fiscal year of such period".
15	(2) Section 1109(b) of title 31, United States
16	Code, is amended by striking "March 1 of each year"
17	and inserting ''within 6 weeks of the President's
18	budget submission for each odd-numbered year (or, if
19	applicable, as provided by section 300(b) of the Con-
20	gressional Budget Act of 1974)''.
21	(i) Year-Ahead Requests for Authorizing Leg-
22	ISLATION.—Section 1110 of title 31, United States Code,
23	is amended—
24	(1) by striking "fiscal year" and inserting "bien-
25	nium (beginning on or after October 1, 1995)''; and

(2) by striking "year before the year in which 1 2 the fiscal year begins" and inserting "second calendar year preceding the calendar year in which the bien-3 4 nium begins". (j) Budget Information on Consulting Serv-5 ICES.—Section 1114 of title 31, United States Code, is 7 amended— (1) by striking "The" each place it appears and 8 inserting "For each biennium beginning with the bi-9 ennium beginning on October 1, 1994, the"; and 10 (2) by striking "each year" each place it 11 12 appears. SEC. 104. MULTIYEAR AUTHORIZATIONS. (a) In General.—Title III of the Congressional 14 Budget Act of 1974 is amended by adding at the end the following new section: 16 17 "AUTHORIZATIONS OF APPROPRIATIONS 18 "SEC. 314. It shall not be in order in the House of Representatives or the Senate to consider any bill, joint resolution, amendment, or conference report that authorizes appropriations for a period of less than 2 fiscal years, unless the program, project, or activity for which the funds are to be spent is of less than 2 years duration.". 23

(b) Conforming Amendment.—The table of contents

set forth in section 1(b) of the Congressional Budget and

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- 1 Impoundment Control Act of 1974 is amended by adding
- 2 after the item relating to section 313 the following new item: "Sec. 314. Authorizations of appropriations.".

Subtitle B—Additional Budget Process Changes

- 5 SEC. 111. CBO REPORTS TO BUDGET COMMITTEES.
- 6 Section 308 of the Congressional Budget Act of 1974
- 7 is amended by—
- 8 (1) redesignating subsection (c) as subsection (d);
- 9 and
- 10 (2) inserting after subsection (b) the following:
- 11 "(c) Quarterly Budget Reports.—The Congres-
- 12 sional Budget Office shall, as soon as practicable after the
- 13 completion of each quarter of the fiscal year, prepare an
- 14 analysis comparing revenues, spending, and the deficit for
- 15 the current fiscal year to assumptions included in the Con-
- 16 gressional budget resolution. In preparing this report, the
- 17 Congressional Budget Office shall combine actual budget
- 18 figures to date with projected revenue and spending for the
- 19 balance of the fiscal year. The Congressional Budget Office
- 20 shall include any other information in this report that it
- 21 deems useful for a full understanding of the current fiscal
- 22 position of the Federal Government. The reports mandated
- 23 by this subsection shall be transmitted by the Director to
- 24 the Senate and House Committees on the Budget, and the

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Congressional Budget Office shall make such reports avail-
   able to any interested party upon request.".
    SEC. 112. BYRD RULE CLARIFICATIONS.
 4
         (a) PERMANENT EXTENSION OF BYRD RULE.—The
    first sentence of section 904(c) and the second sentence of
   section 904(d) of the Congressional Budget Act of 1974 are
    amended by inserting "313," after "306,".
 8
         (b) Byrd Rule Clarifications.—Section 313 of the
    Congressional Budget Act of 1974 is amended—
             (1) in subsection (b)(1)(A), by striking ", includ-
10
        ing changes in outlays and revenues brought about by
11
        changes in the terms and conditions under which out-
12
        lays are made or revenues are required to be col-
13
14
        lected":
             (2) by redesignating subsections (d) and (e) as
15
        subsections (e) and (f);
16
17
             (3) by redesignating subsection (c), the second
18
        time it appears, as subsection (d) and inserting before
19
         "When" the following:
20
         "(c) Application to Conference Reports.—"; and
             (4) in subsection (d) (as redesignated by para-
21
        graph (3))—
22
                  (A) in paragraph (1), by striking "and";
23
             and
24
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1	(B) by redesignating paragraph (2) as
2	paragraph (3) and inserting after paragraph (1)
3	the following:
4	"(2)(A) a point of order being made against any
5	provision producing an increase in outlays in any
6	fiscal year shall be considered extraneous if the net ef-
7	fect of provisions affecting outlays reported by the
8	conferees would cause a Senate committee to fail to
9	achieve its outlay instruction, and
10	"(B) a point of order being made against any
11	provision producing a reduction in revenues in any
12	fiscal year shall be considered extraneous if the net ef-
13	fect of provisions affecting revenues reported by the
14	conferees would cause a Senate committee to fail to
15	achieve its revenue instruction, and".
16	SEC. 113. GAO ASSISTANCE WITH AUTHORIZATIONS AND
17	OVERSIGHT.
18	Section 717 of title 31, United States Code, is amended
19	by adding at the end thereof the following:
20	"(e) During the second session of each Congress, the
21	Comptroller General shall give priority to requests from
22	Congress for audits and evaluations of Government pro-
23	grams and activities "

1	TITLE II—REFORM OF THE
2	HOUSE OF REPRESENTATIVES
3	TITLE III—CONGRESSIONAL
4	COVERAGE ACT
5	SEC. 301. SHORT TITLE.
6	This title may be cited as the "Congressional Coverage
7	Act".
8	SEC. 302. FINDINGS AND IMPACT STUDY.
9	(a) Findings.—The Senate finds that—
10	(1) employees of Senate offices are entitled to
11	basic rights and protections in their workplaces;
12	(2) the Senate has made substantial progress in
13	ensuring such rights and protections by extending to
14	employees of Senate offices the provisions of the Civil
15	Rights Act of 1964, the Age Discrimination in Em-
16	ployment Act of 1967, the Rehabilitation Act of 1973,
17	the Americans with Disabilities Act of 1990, and the
18	Family and Medical Leave Act of 1993;
19	(3) the Senate should expand upon the base of
20	rights and protections established under such Acts by
21	extending fair employment standards and safety and
22	health provisions to employees of Senate offices;
23	(4) the extension of the rights and protections es-
24	tablished under such standards and provisions must
25	be accomplished in a manner consistent with fun-

1	damental constitutional principles and the Senate's
2	unique history, status, and function in the United
3	States system of representational democracy; and
4	(5) the extension of the rights and protections
5	provided by this title affecting the members of the
6	Capitol Police force must be accomplished in a man-
7	ner that ensures that police assigned to either the
8	House of Representatives or the Senate are treated in
9	a consistent manner.
10	(b) Impact Study.—Not later than January 1, 1995,
11	the General Accounting Office, in consultation with the
12	Congressional Budget Office, shall prepare and submit to
13	the Senate a study of the impact of implementing this title.
14	This title shall not take effect until 90 days after the date
15	the study is submitted to the Senate.
16	SEC. 303. DEFINITIONS.
17	As used in this title:
18	(1) Director.—The term "Director" means the
19	Director of the Office.
20	(2) Employee.—The term "employee" means—
21	(A) any individual whose pay is disbursed
22	by the Secretary of the Senate and who is em-
23	ployed by—
24	(i) the personal office of a Senator;

1	(ii) a standing, select, special, perma-
2	nent, temporary, or other committee of the
3	Senate, or a joint committee of Congress;
4	(iii) the Office of the Vice President (as
5	President of the Senate), the Office of the
6	President pro tempore, the Office of the Ma-
7	jority Leader, the Office of the Minority
8	Leader, the Office of the Majority Whip, the
9	Office of the Minority Whip, the Conference
10	of the Majority, the Office of the Secretary
11	of the Conference of the Majority, the Con-
12	ference of the Minority, the Office of the
13	Secretary of the Conference of the Minority,
14	the Office of the Secretary for the Majority,
15	the Office of the Secretary for the Minority,
16	the Majority Policy Committee, and the Mi-
17	nority Policy Committee;
18	(iv) the Office of the Secretary of the
19	Senate, the Office of the Sergeant at Arms
20	and Doorkeeper, the Office of the Chaplain,
21	the Office of the Legislative Counsel of the
22	Senate, and the Office of the Senate Legal
23	Counsel;
24	(v) the United States Senate Caucus
25	on International Narcotics Control; and

1	(vi) the Office;
2	(B) in the case of an individual alleging a
3	violation described in paragraph (6)(A), any ap-
4	plicant for a position that will last 90 days or
5	more and that is to be occupied by an individual
6	described in subparagraph (A);
7	(C) in the case of an individual alleging a
8	violation described in paragraph (A) or (B) of
9	paragraph (6), any individual who was formerly
10	an individual described in subparagraph (A)
11	and whose claim of a violation arises out of the
12	individual's employment by an employing office;
13	and
14	(D) in the case of an individual alleging a
15	violation described in paragraph (6)(C), any in-
16	dividual described in subparagraph (A) who has
17	been employed—
18	(i) for at least 12 months on other than
19	a temporary or intermittent basis by any
20	employing office; and
21	(ii) for at least 1,250 hours of service
22	during the previous 12-month period.
23	(3) Employing office.—The term "employing
24	office" means an office or entity described in para-
25	graph (2)(A).

1	(4) Head of employing office.—The term
2	"head of employing office" means the individual who
3	has final authority to appoint, hire, discharge, and
4	set the terms, conditions, or privileges of the employ-
5	ment of an employee by an employing office.
6	(5) Office.—The term "Office", without further
7	modification, means the Office of Employee Rights
8	and Protections established under section 305(a).
9	(6) VIOLATION.—The term "violation" means—
10	(A) a personnel action that violates section
11	304(a)(2);
12	(B) an act that violates a protection de-
13	scribed in section 304(b); and
14	(C) an act that violates a right or protec-
15	tion described in section 304(c).
16	SEC. 304. RIGHTS AND PROTECTIONS.
17	(a) Civil Rights.—
18	(1) Policy of the senate.—It is the policy of
19	the Senate that the employees of Senate offices are en-
20	titled to basic civil rights protections in the work-
21	place.
22	(2) Protection against discrimination.—All
23	personnel actions affecting an employee shall be made
24	free from any discrimination based on—

1	(A) race, color, religion, sex, or national or-
2	igin, within the meaning of section 717 of the
3	Civil Rights Act of 1964 (42 U.S.C. 2000e–16);
4	(B) age, within the meaning of section 15
5	of the Age Discrimination in Employment Act of
6	1967 (29 U.S.C. 633a); or
7	(C) handicap or disability, within the
8	meaning of section 501 of the Rehabilitation Act
9	of 1973 (29 U.S.C. 791) and sections 102
10	through 104 of the Americans with Disabilities
11	Act of 1990 (42 U.S.C. 12112–14).
12	(b) Labor.—The protections established under—
13	(1) the Fair Labor Standards Act of 1938 (29
14	U.S.C. 201 et seq.) (as limited by the exemptions
15	specified in section 13 of such Act (29 U.S.C. 213)
16	and except with respect to any employee whose work
17	schedule is dependent upon the legislative schedule of
18	the Senate); or
19	(2) the Occupational Safety and Health Act of
20	1970 (29 U.S.C. 651 et seq.);
21	shall apply with respect to an employee and an employing
22	office, as provided in regulations issued under section
23	306(a).
24	(c) Family Leave.—

1	(1) Application.—The rights and protections
2	established under sections 101 through 105 of the
3	Family and Medical Leave Act of 1993 (29 U.S.C.
4	2601 et seq.) shall apply with respect to an employee
5	and an employing office.
6	(2) Terms used.—For purposes of the applica-
7	tion of sections 101 through 105 of the Family and
8	Medical Leave Act of 1993 by this subsection—
9	(A) the term ''eligible employee'' as used in
10	such sections means an employee; and
11	(B) the term "employer" as used in such
	7
12	sections means an employing office.
	sections means an employing office. SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC-
13	1 0
13 14	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC-
13 14 15	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS.
13 14 15 16	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of
13 14 15 16	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of the Senate, the Office of Employee Rights and Protections,
113 114 115 116 117 118	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of the Senate, the Office of Employee Rights and Protections, which shall—
113 114 115 116 117 118 119	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of the Senate, the Office of Employee Rights and Protections, which shall— (1) administer the processes set forth in sections
13 14 15 16 17 18 19 20	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of the Senate, the Office of Employee Rights and Protections, which shall— (1) administer the processes set forth in sections 308 through 310;
112 113 114 115 116 117 118 119 220 221	SEC. 305. OFFICE OF EMPLOYEE RIGHTS AND PROTEC- TIONS. (a) IN GENERAL.—There is established, as an office of the Senate, the Office of Employee Rights and Protections, which shall— (1) administer the processes set forth in sections 308 through 310; (2) issue the regulations described in section

(4) implement programs for the Senate to height en awareness of employee rights in order to prevent
 violations from occurring.

(b) Director.—

a Director who shall be appointed by the President pro tempore, upon the recommendation of the Majority Leader, in consultation with the Minority Leader. The appointment shall be made without regard to political affiliation and solely on the basis of fitness to perform the duties of the position. The Director shall be appointed for a term of service that shall expire at the end of the Congress following the Congress during which the Director is appointed. A Director may be reappointed at the termination of any term of service. The President pro tempore, upon the recommendation of the Majority Leader, in consultation with the Minority Leader, may remove the Director at any time.

(2) Salary.—The President pro tempore, upon the recommendation of the Majority Leader in consultation with the Minority Leader, shall establish the rate of pay for the Director. The salary of the Director may not be reduced during the employment of the Director and shall be increased at the same time and in the same manner as fixed statutory salary rates

- within the Senate are adjusted as a result of annual
 comparability increases.
- (3) Appointment of director.—The first Di-rector shall be appointed and begin service within 90 days after the date of enactment of this title, and thereafter the Director shall be appointed and begin service within 30 days after the beginning of the session of the Congress immediately following the termi-nation of a Director's term of service or within 60 days after a vacancy occurs in the position.

(c) Staff of the Office.—

- (1) Appointment.—The Director may appoint and fix the compensation of such additional staff, including hearing officers, as are necessary to carry out the duties of the Office.
- (2) Detailed Personnel.—The Director may, with the prior consent of the Government department or agency concerned and the Committee on Rules and Administration, use on a reimbursable or nonreimbursable basis the services of any such department or agency, including the services of members or personnel of the General Accounting Office Personnel Appeals Board.
- (3) Consultants.—In carrying out the functions of the Office, the Director may procure the tem-

porary (not to exceed 1 year) or intermittent services
of individual consultants, or organizations thereof, in
the same manner and under the same conditions as
a standing committee of the Senate may procure such
services under section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 72a(i)).

(d) Expenses of the Office.—

- (1) Authorization of appropriations.—In fiscal year 1995, the expenses of the Office shall be paid out of the Contingent Fund of the Senate from the appropriation account Miscellaneous Items. Beginning in fiscal year 1996, and for each fiscal year thereafter, there are authorized to be appropriated for the expenses of the Office such sums as may be necessary to carry out the functions of the Office.
- (2) Annual Budget.—The Director shall submit an annual budget estimate to the Secretary of the Senate for inclusion in the President's budget.
- (3) Expenses.—In all cases, the expenses described in paragraph (1) shall be paid out of the Contingent Fund of the Senate upon vouchers approved by the Director, except that a voucher shall not be required—
- 24 (A) for the disbursement of salaries of em-25 ployees who are paid at an annual rate; or

1	(B) in any circumstance in which a voucher
2	is not required under section 1 of the Legislative
3	Branch Appropriations Act, 1994 (2 U.S.C. 68–
4	8).
5	(4) Costs of attending proceedings.—Sub-
6	ject to the approval of the Director, an employee with
7	respect to whom a proceeding is held under this title
8	may be reimbursed for actual and reasonable costs of
9	attending the proceeding, consistent with Senate trav-
10	el regulations. Senate Resolution 259, 100th Congress,
11	agreed to August 5, 1987, shall apply to witnesses ap-
12	pearing in such a proceeding.
13	(5) Advances.—The Secretary of the Senate is
14	authorized to advance such sums as may be necessary
15	to defray the expenses incurred in carrying out this
16	section.
17	(6) Travel.—The expenses described in para-
18	graph (1) shall include authorized travel for personnel
19	of the Office.
20	(e) Representation by the Senate Legal Coun-
21	SEL.—For the purpose of representation by the Senate
22	Legal Counsel, the Office shall be deemed to be a committee,
23	within the meaning of title VII of the Ethics in Government
24	Act of 1978 (2 U.S.C. 288 et seq.).

SEC. 306. REGULATIONS AND ENFORCEMENT. 2 (a) Fair Labor Standards and OSHA Regula-3 TIONS.— 4 (1) Application of Labor Laws.— 5 (A) In General.— 6 (i) Fair Labor Standards.—The Director shall issue regulations regarding— 7 8 (I) the manner in which the protections specified in section 304(b)(1) 9 shall apply to employing offices and 10 employees; 11 12 (II) the remedies available for violations of the protections described in 13 subclause (I): and 14 (III) the enforcement authorities 15 available with respect to such viola-16 17 tions. 18 (ii) OSHA.—The Director shall issue 19 regulations regarding— 20 (I) the manner in which the occu-21 pational safety and health protections provided by section 19(a) of the Occu-22 pational Safety and Health Act of 23 1970 (29 U.S.C. 668(a)), and as speci-24 fied in section 304(b)(2), shall apply to 25

employing offices and employees; and

1	(II) the manner in which the au-
2	thority provided in subsection (c) shall
3	apply to employing offices.
4	(B) Considerations.—In developing the
5	regulations described in subparagraph (A), the
6	Director shall consider—
7	(i) any appropriate rules issued by the
8	Secretary of Labor and the Office of Person-
9	nel Management with respect to the provi-
10	sions specified in section 304(b) and related
11	procedures, remedies, and enforcement au-
12	thorities, especially rules issued with respect
13	to government employers;
14	(ii) the views of affected parties within
15	the Senate, including heads of employing of-
16	fices, employees, and appropriate adminis-
17	trative offices;
18	(iii) the need to maintain the confiden-
19	tiality of information relating to allega-
20	tions, and the disposition of allegations, of
21	violations of rights or protections described
22	in subparagraph (A)(i); and
23	(iv) the need to ensure the protections,
24	remedies, and enforcement authorities de-
25	scribed in subparagraph (A) are consistent

1	with fundamental constitutional principles
2	and the Senate's unique history, status, and
3	function in the United States system of rep-
4	resentative democracy.
5	(C) Timing.—The Director shall issue pro-
6	posed regulations as described in subparagraphs
7	(A) and (B) for public comment not later than
8	180 days after the date on which the first Direc-
9	tor begins service pursuant to section 305(b)(3).
10	The Director shall issue final regulations as de-
11	scribed in subparagraphs (A) and (B) not earlier
12	than 30 days and not later than 60 days after
13	the date on which the Director issues the pro-
14	posed regulations. The regulations shall, subject
15	to the approval of the Committee on Rules and
16	Administration, take effect on January 3, 1997.
17	(2) Procedures.—The Director, upon the ap-
18	proval of the Committee on Rules and Administra-
19	tion, shall issue regulations governing the procedures
20	of the Office.
21	(3) Publication and issuance.—The Director
22	shall issue the regulations described in paragraphs (1)
23	and (2), in accordance with section 553 of title 5,

United States Code. In lieu of publishing a general

notice of proposed rulemaking under section 553(b) of

24

1	title 5, United States Code, the Director shall submit
2	such notice for publication in the Congressional
3	Record, prior to issuing such regulations. The Direc-
4	tor shall provide a public comment period of at least
5	30 days prior to issuing the regulations described in
6	paragraph (1) or (2).
7	(4) Amendment.—The regulations described in
8	paragraphs (1) and (2) may be amended in the same
9	manner as is described in paragraphs (1), (2), and
10	(3).
11	(5) Consultation.—The Director shall consult
12	with—
13	(A) the Chairman of the Administrative
14	Conference of the United States;
15	(B) the Secretary of Labor; and
16	(C) the Director of the Office of Personnel
17	Management;
18	on the issuance of regulations.
19	(b) Labor Management Relations.—
20	(1) Study.—Beginning after the date on which
21	the Director issues final regulations pursuant to sub-
22	section (a)(1), the Director shall study and determine
23	the manner and extent to which the protections, pro-
24	cedures, and remedies of—

1	(A) chapter 71 of title 5, United States
2	Code; and
3	(B) the Labor Management Relations Act,
4	1947 (29 U.S.C. 141 et seq.) and the National
5	Labor Relations Act (29 U.S.C. 151 et seq.);
6	should apply to the Senate.
7	(2) Report.—The Director shall report the find-
8	ings and conclusions of the study required by para-
9	graph (1) to the Majority Leader and the Minority
10	Leader not later than 180 days after the date on
11	which the Director issues final regulations pursuant
12	to subsection (a)(1).
13	(c) Inspections.—
14	(1) In General.—Consistent with regulations
15	issued pursuant to subsection $(a)(1)(A)(ii)$, the Office
16	shall inspect the facilities of the Senate in order to
17	ensure compliance with the Occupational Safety and
18	Health Act of 1970.
19	(2) Date and scope of inspections.—The Of-
20	fice shall determine the dates and scope of such in-
21	spections, in accordance with regulations issued in
22	accordance with subsection (a).
23	(3) Report.—After conducting such an inspec-
24	tion, the Office shall prepare and submit to the Archi-
25	tect of the Capitol a report, along with copies to the

1	Majority Leader and the Minority Leader, containing
2	information on the results of the inspection.
3	(d) Civil Rights and Family Leave.—The rules
4	adopted pursuant to section 303(e) of the Government Em-
5	ployee Rights Act of 1991 (2 U.S.C. 1203(e)), as in effect
6	on the day before the repeal required by section 321(a)(2),
7	to the extent such rules are not inconsistent with this title,
8	shall be adopted by the Director and shall govern the man-
9	ner in which the protections specified in subsections (a) and
10	(c) of section 304 shall apply to employing offices and em-
11	ployees.
12	SEC. 307. SENATE PROCEDURE FOR CONSIDERATION OF
	ALLEGED VIOLATIONS.
13 14	Alleged violations. (a) Civil Rights and Family Leave.—The Senate
13 14	
13 14	(a) Civil Rights and Family Leave.—The Senate
13 14 15 16	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described
13 14 15 16	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist
13 14 15 16 17	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist of 4 steps as follows:
13 14 15 16 17	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist of 4 steps as follows: (1) Step I, counseling, as set forth in section 308.
13 14 15 16 17 18	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist of 4 steps as follows: (1) Step I, counseling, as set forth in section 308. (2) Step II, mediation, as set forth in section
13 14 15 16 17 18 19 20	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist of 4 steps as follows: (1) Step I, counseling, as set forth in section 308. (2) Step II, mediation, as set forth in section 309.
13 14 15 16 17 18 19 20 21	(a) Civil Rights and Family Leave.—The Senate procedure for consideration of alleged violations described in paragraph (6)(A) or (6)(C) of section 303 shall consist of 4 steps as follows: (1) Step I, counseling, as set forth in section 308. (2) Step II, mediation, as set forth in section 309. (3) Step III, formal complaint and hearing by

1	(b) Fair Labor Standards.—The Senate procedure
2	for consideration of alleged violations of rights described in
3	section 304(b)(1) shall consist of procedures developed pur-
4	suant to section 306(a) and subject to review under section
5	313.
6	(c) OSHA.—The Senate procedure for consideration of
7	alleged violations of rights described in section 304(b)(2)
8	shall consist of procedures developed pursuant to section
9	306(a).
10	SEC. 308. STEP I: COUNSELING.
11	(a) In General.—
12	(1) Request.—A Senate employee alleging a
13	violation described in paragraph $(6)(A)$ or $(6)(C)$ of
14	section 303 may request counseling by the Office. The
15	Office shall provide the employee with all relevant in-
16	formation with respect to the rights of the employee.
17	(2) Limitation.—
18	(A) Civil rights violations.—A request
19	for counseling with respect to a violation de-
20	scribed in section 303(6)(A) shall be made not
21	later than 180 days after the alleged violation
22	forming the basis of the request for counseling oc-
23	curred. No request for such counseling may be
24	made until the date on which the first Director
25	begins service pursuant to section 305(b)(3).

1 (B) Family and medical leave viola-2 TIONS.—A request for counseling with respect to a violation described in section 303(6)(C) shall 3 4 be made not later than 2 years after the date of the last event constituting the alleged violation 5 6 for which the counseling is requested, or not later than 3 years after such date in the case of a will-7 ful violation described in section 303(6)(C). No 8 request for such counseling may be made until 9 the date on which the first Director begins serv-10 11 ice pursuant to section 305(b)(3).

12 (b) Period of Counseling.—The period for counsel-13 ing shall be 30 days unless the employee and the Office 14 agree to reduce the period. The period shall begin on the 15 date the request for counseling is received.

16 SEC. 309. STEP II: MEDIATION.

- 17 (a) IN GENERAL.—Not later than 15 days after the
 18 end of the counseling period, the employee may file a request
 19 for mediation with the Office. Mediation may include the
 20 Office, the employee, and the employing office in a process
 21 involving meetings with the parties separately or jointly for
 22 the purpose of resolving the dispute between the employee
 23 and the employing office.
- 24 (b) MEDIATION PERIOD.—The mediation period shall
 25 be 30 days beginning on the date the request for mediation

- 1 is received and may be extended for an additional 30 days
- 2 at the discretion of the Office. The Office shall notify the
- 3 employee and the head of the employing office when the me-
- 4 diation period has ended.

5 SEC. 310. STEP III: FORMAL COMPLAINT AND HEARING.

- 6 (a) FORMAL COMPLAINT AND REQUEST FOR HEAR-
- 7 ING.—Not later than 30 days after the Office notifies the
- 8 employee of the end of the mediation period, the employee
- 9 may file a formal complaint with the Office against the em-
- 10 ploying office. No complaint may be filed unless the em-
- 11 ployee has made a timely request for counseling and has
- 12 completed the procedures set forth in sections 308 and 309.
- 13 (b) Hearing Board.—A board of 3 independent hear-
- 14 ing officers (referred to in this title as a "hearing board"),
- 15 who are not Senators or officers or employees of the Senate
- 16 and at least one of whom is a member of the bar or a retired
- 17 judge, chosen by the Director from a master list on a ran-
- 18 dom basis shall be assigned to consider each complaint filed
- 19 under this section. One of the hearing officers who is a mem-
- 20 ber of the bar or a retired judge shall be designated by the
- 21 Director as presiding hearing officer of the hearing board.
- 22 The Director shall develop the master list after considering
- 23 any candidates who are recommended to the Director by
- 24 the Federal Mediation and Conciliation Service, the Ad-
- 25 ministrative Conference of the United States, or organiza-

1	tions composed primarily of individuals experienced in ad-
2	judicating or arbitrating personnel matters. A hearing
3	board shall act by majority vote.
4	(c) Dismissal of Claims.—Prior to a hearing under
5	subsection (d), a hearing board may dismiss any claim that
6	fails to state a claim upon which relief can be granted.
7	(d) Hearing.—A hearing shall be conducted—
8	(1) in closed session on the record by a hearing
9	board;
10	(2) no later than 30 days after filing of the com-
11	plaint under subsection (a), except that the Office
12	may, for good cause, extend up to an additional 60
13	days the time for conducting a hearing; and
14	(3) except as specifically provided in this title
15	and to the greatest extent practicable, in accordance
16	with the principles and procedures set forth in sec-
17	tions 554 through 557 of title 5, United States Code.
18	(e) Discovery.—Reasonable prehearing discovery
19	may be permitted at the discretion of the hearing board.
20	(f) Subpoena.—
21	(1) AUTHORIZATION.—A hearing board may au-
22	thorize subpoenas, which shall be issued by the presid-
23	ing hearing officer on behalf of the hearing board, for
24	the attendance of witnesses at proceedings of the hear-

- ing board and for the production of correspondence,
 books, papers, documents, and other records.
 - (2) Objections.—If a witness refuses, on the basis of relevance, privilege, or other objection, to testify in response to a question or to produce records in connection with the proceedings of a hearing board, the hearing board shall rule on the objection. At the request of the witness, the employee, or employing office, or on its own initiative, the hearing board may refer the objection to the Select Committee on Ethics for a ruling.
 - (3) Enforcement.—The Select Committee on Ethics may make to the Senate any recommendations by report or resolution, including recommendations for criminal or civil enforcement by or on behalf of the Office, which the Select Committee on Ethics may consider appropriate with respect to—
 - (A) the failure or refusal of any person to appear in proceedings under this title or to produce records in obedience to a subpoena or order of the hearing board; or
 - (B) the failure or refusal of any person to answer questions during his or her appearance as a witness in a proceeding under this section.

- 1 For purposes of section 1365 of title 28, United States
- 2 Code, the Office shall be deemed to be a committee of
- 3 the Senate.
- 4 (g) Decision.—The hearing board shall issue a writ-
- 5 ten decision as expeditiously as possible, but in no case
- 6 more than 45 days after the conclusion of the hearing. The
- 7 written decision shall be transmitted by the Office to the
- 8 employee and the employing office. The decision shall state
- 9 the issues raised by the complaint, describe the evidence in
- 10 the record, and contain a determination as to whether a
- 11 violation has occurred.
- 12 (h) Remedies.—
- 13 (1) CIVIL RIGHTS VIOLATIONS.—If the hearing
- 14 board determines that a violation described in section
- 15 303(6)(A), other than a violation based on age, has
- occurred, it shall order such remedies as would be ap-
- propriate if awarded under section 706 (g) and (k)
- 18 of the Civil Rights Act of 1964 (42 U.S.C. 2000e–5
- 19 (g) and (k)), and may also order the award of such
- 20 compensatory damages as would be appropriate if
- 21 awarded under section 1977 and section 1977A (a)
- 22 and (b)(2) of the Revised Statutes (42 U.S.C. 1981
- 23 and 1981A (a) and (b)(2)). In the case of a deter-
- 24 mination that a violation described in section
- 25 303(6)(A) based on age has occurred, the hearing

- board shall order such remedies as would be appropriate if awarded under section 15(c) of the Age Discrimination in Employment Act of 1967 (29 U.S.C. 633a(c)).
 - (2) Family Leave.—The remedies applicable to individuals who demonstrate a violation described in section 303(6)(C) shall be such remedies as would be appropriate if awarded under paragraph (1) or (3) of section 107(a) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2617(a)).
 - (3) Order requiring the payment of money under this subsection must be approved by a Senate Resolution reported by the Committee on Rules and Administration.
 - (4) Prohibition on punitive damages.—The hearing board shall have no authority to award punitive damages.
 - (5) Limit on nonpecuniary losses.—The sum of the amount of compensatory damages awarded under this subsection for future pecuniary losses, emotional pain, suffering, inconvenience, mental anguish, loss of enjoyment of life, and other nonpecuniary losses shall not exceed, for each employee filing a complaint under subsection (a), \$300,000.

- 1 (i) Precedent and Interpretations.—Hearing
- 2 boards shall be guided by judicial decisions under the Acts
- 3 referred to in section 304 and subsection (h) of this section,
- 4 as well as the precedents developed by the Select Committee
- 5 on Ethics under section 311, and other Senate precedents.

6 SEC. 311. REVIEW BY THE SELECT COMMITTEE ON ETHICS.

- 7 (a) In General.—An employee or the head of an em-
- 8 ploying office may request that the Select Committee on
- 9 Ethics (referred to in this section as the "Committee") re-
- 10 view a decision under section 310, including any decision
- 11 following a remand under subsection (c), by filing a request
- 12 for review with the Office not later than 10 days after the
- 13 hearing board notifies the parties of its decision. The Office,
- 14 at the discretion of the Director, on its own initiative and
- 15 for good cause, may file a request for review by the Commit-
- 16 tee of a decision of a hearing board not later than 5 days
- 17 after the time for the employee to file a request for review
- 18 has expired. The Office shall transmit a copy of any request
- 19 for review under this subsection to the Committee and no-
- 20 tify the interested parties of the filing of the request for re-
- 21 view.
- 22 (b) Review.—Review under this section shall be based
- 23 on the record of the hearing board. The Committee shall
- 24 adopt and publish in the Congressional Record procedures
- 25 for requests for review under this section.

(c) Remand.—Within the time for a decision under 1 subsection (d), the Committee may remand a decision no more than one time to the hearing board for the purpose of supplementing the record or for further consideration. 5 (d) Final Decision.— (1) Hearing board.—If no timely request for 6 7 review is filed under subsection (a), the Office shall enter as a final decision, the decision of the hearing 8 board. 9 10 (2) Select committee on ethics.— (A) Decision.—If the Committee does not 11 remand under subsection (c), it shall transmit a 12 13 written final decision to the Office for entry in the records of the Office. The Committee shall 14 transmit the decision not later than 60 calendar 15 days during which the Senate is in session after 16 17 the filing of a request for review under subsection 18 (a). The Committee may extend for 15 calendar 19 days during which the Senate is in session the 20 period for transmission to the Office of a final decision. 21 22 (B) Final decision absent remand or REVERSAL.—The decision of the hearing board 23 shall be deemed to be a final decision, and en-24

tered in the records of the Office as a final deci-

- sion, unless a majority of the Committee votes to reverse or remand the decision of the hearing board within the time for transmission to the Office of a final decision.
- (C) Final decision if committee de-5 6 CIDES NOT TO REVIEW.—The decision of the 7 hearing board shall be deemed to be a final decision, and entered in the records of the Office as 8 a final decision, if the Committee, in its discre-9 tion, decides not to review, pursuant to a request 10 11 for review under subsection (a), a decision of the hearing board, and notifies the interested parties 12 of such decision. 13
- 14 (3) Entry of a final decision.—The entry of
 15 a final decision in the records of the Office shall con16 stitute a final decision for purposes of judicial review
 17 under section 313.
- 18 (e) Statement of Reasons.—Any decision of the 19 Committee under subsection (c) or subsection (d)(2)(A) shall 20 contain a written statement of the reasons for the Commit-21 tee's decision.

22 SEC. 312. RESOLUTION OF COMPLAINT.

23 (a) IN GENERAL.—If, after a formal complaint is filed 24 under section 310, the employee and the head of the employ-25 ing office resolve the issues involved, the employee may dis-

1	miss the complaint or the parties may enter into a written
2	agreement, subject to the approval of the Director.
3	(b) Account.—
4	(1) Establishment.—There is established in
5	the Contingent Fund of the Senate a "Settlements
6	and Awards Reserve'' appropriation account—
7	(A) into which shall be deposited appro-
8	priated funds and amounts transferred by the
9	Secretary of the Senate from funds available to
10	the Secretary for disbursement by the Secretary;
11	and
12	(B) that shall be available as provided in
13	paragraph (2).
14	(2) Payments.—The appropriation account es-
15	tablished by paragraph (1) shall be available for the
16	payment of awards under section 311 or 313 and
17	payments pursuant to agreements under subsection
18	(a).
19	(3) Authorization of appropriations.—
20	There are authorized to be appropriated such sums as
21	are necessary for the purposes of paragraph (2).
22	(c) Settlements.—
23	(1) In general.—If, at any time after an em-
24	ployee files a formal complaint under section 310
25	with the Office—

1	(A) such employee and the head of an em-
2	ploying office resolve the issues involved and
3	enter into a written settlement agreement requir-
4	ing the payment of money as provided in para-
5	graph (7); and
6	(B) the agreement is approved by the Direc-
7	tor;
8	the Director shall submit the agreement, together with
9	a letter of advice by the Director that the agreement
10	is reasonable and appropriate, to the Chairman and
11	Ranking Minority Member of the Committee on Rules
12	and Administration (referred to in this section as the
13	"Chairman and Ranking Member") for approval.
14	(2) Review by senate legal counsel.—Such
15	settlement agreement that includes any provision re-
16	garding Senate payment of a Senate employee's attor-
17	ney's fees shall be forwarded by the Director to the
18	Senate Legal Counsel who shall also review that pro-
19	vision and advise the Chairman and Ranking Mem-
20	ber whether that provision is reasonable and appro-
21	priate.
22	(3) Disapproval.—If the Chairman and Rank-
23	ing Member disapprove the agreement, the agreement
24	shall be returned to the Director with a written expla-
25	nation for the disapproval. Following such dis-

- approval, a new or revised agreement that is ap-proved by the Director may be submitted by the Director to the Chairman and Ranking Member, and, if appropriate, forwarded to the Senate Legal Counsel, in the same manner as the original. If the Chairman and Ranking Member disapprove such a new or re-vised agreement, such agreement shall be returned to the Director with a written explanation and such in-structions as the Chairman and Ranking Member may consider to be appropriate.
 - (4) APPROVAL OF AGREEMENT.—If the Chairman and Ranking Member approve the agreement, the payment of money under the terms of such agreement may be authorized as provided in paragraph (7).
 - (5) Period for Hearing.—The time necessary to complete the procedures under paragraphs (1)(B), (2), and (3) shall be excluded in calculating the period within which a hearing shall be conducted under section 310.
 - (6) APPROVAL OF PAYMENTS.—If, upon the conclusion of all proceedings conducted pursuant to section 310, and upon the conclusion of any proceeding conducted pursuant to section 311 or 313 (with respect to a proceeding under section 310 or 311), there

- is a final order requiring the payment of money, the
 Chairman and Ranking Member may (notwithstanding section 310(h)(3)) approve and authorize the payment of money as provided in paragraph (7). The
 Senate Legal Counsel shall provide such advice and
 assistance as the Chairman and Ranking Member
 may request for the purposes of this paragraph.
 - (7) ACCOUNT.—The payment of any monetary amount approved as part of a settlement agreement approved under paragraph (4) and any payment pursuant to an order under paragraph (6) shall be paid from the Contingent Fund of the Senate from the appropriations account established by subsection (b), upon vouchers approved by the Chairman and Ranking Member.
 - (8) Information.—The Chairman and Ranking Member, the Senate Legal Counsel, and the Director may review information necessary to carry out the provisions of this title notwithstanding the provisions of section 315.
 - (9) APPLICATION.—The provisions of this title shall apply to an allegation of a violation, including an allegation of an unlawful employment practice described in section 314.

1 SEC. 313. JUDICIAL REVIEW.

2	(a) In General.—Any party aggrieved by a final de-
3	cision entered pursuant to the provisions of section
4	311(d)(2), or by a final decision entered after a proceeding
5	required by regulations issued under section 306(a)(1)(A)(i)
6	with respect to a violation of rights described in section
7	304(b)(1), may petition for review by the United States
8	Court of Appeals for the Federal Circuit. A decision may
9	not be reviewed under this section unless a timely request
10	for review of such decision was filed.
11	(b) Law Applicable.—Chapter 158 of title 28, United
12	States Code, shall apply to a review under this section, ex-
13	cept that—
14	(1) service of the petition shall be on the employ-
15	ing office or the employee, as appropriate, and on the
16	Senate Legal Counsel;
17	(2) the petition for review shall be filed not later
18	than 90 days after the entry in the Office of a final
19	decision described in subsection (a); and
20	(3)(A) the employing office or the employee, as
21	appropriate, shall be the respondent in any proceed-
22	ing under this section;
23	(B) the Senate Chief Counsel for Employment
24	shall represent the employing office upon its consent;
25	and

1	(C) the Senate Legal Counsel may intervene in
2	such review, in the name of the Senate, or in the
3	name of the Office, in accordance with section 703(c)
4	of the Ethics in Government Act of 1978 (2 U.S.C.
5	288b(c)).
6	(c) Standard of Review.—
7	(1) Scope.—To the extent necessary to decision
8	and when presented, the court shall decide all relevant
9	questions of law and interpret constitutional and
10	statutory provisions.
11	(2) Standard.—The court shall set aside the
12	final decision if it is determined that the decision
13	was—
14	(A) arbitrary, capricious, an abuse of dis-
15	cretion, or otherwise not consistent with law;
16	(B) not made consistent with required pro-
17	cedures; or
18	(C) unsupported by substantial evidence.
19	(3) Record.—In making the foregoing deter-
20	minations, the court shall review the whole record, or
21	those parts of it cited by a party, and due account
22	shall be taken of the rule of prejudicial error. The
23	record on review shall include the record before, and

310 or the record before, and the decision of, the

- 1 decisionmaker in the proceeding described in sub-
- 2 section (a).
- 3 (d) Attorney's Fees.—If an employee is the prevail-
- 4 ing party in a proceeding under this section alleging a vio-
- 5 lation of paragraph 6(A) of section 303, attorney's fees may
- 6 be allowed by the court in accordance with any standards
- 7 prescribed under section 706(k) of the Civil Rights Act of
- 8 1964 (42 U.S.C. 2000e–5(k)). If an employee is the prevail-
- 9 ing party in a proceeding under this section alleging a vio-
- 10 lation of paragraph 6(C) of section 303, attorney's fees may
- 11 be allowed by the court in accordance with any standards
- 12 prescribed under section 107(a)(3) of the Family and Medi-
- 13 cal Leave Act of 1993.
- 14 (e) Other Review.—No employee may commence a
- 15 judicial proceeding to redress discriminatory practices pro-
- 16 hibited under section 304(a) or to enforce the protections
- 17 established under subsection (b)(1) or (c) of section 304, ex-
- 18 cept as provided in this section.

19 SEC. 314. PROHIBITION OF INTIMIDATION.

- 20 Any intimidation of, or reprisal against, any employee
- 21 by any Member, officer, or employee of the Senate because
- 22 of the exercise of a right under this title constitutes an un-
- 23 lawful employment practice, which may be remedied in the
- 24 same manner under this title as is a violation.

1 SEC. 315. CONFIDENTIALITY.

- 2 (a) Counseling conducted under
- 3 this title shall be strictly confidential except that the Office
- 4 and the employee may agree to notify the head of the em-
- 5 ploying office of the allegations.
- 6 (b) Mediation.—All mediation conducted under this
- 7 title shall be strictly confidential.
- 8 (c) Hearings.—Except as provided in subsections (d)
- 9 and (e), the hearings, deliberations, and decisions of hearing
- 10 boards and the Select Committee on Ethics, shall be con-
- 11 fidential.
- 12 (d) Final Decision of Select Committee on Eth-
- 13 ICS.—The final decision of the Select Committee on Ethics
- 14 under section 311 shall be made public if the decision is
- 15 in favor of the complaining Senate employee or if the deci-
- 16 sion reverses a decision of the hearing board which had been
- 17 in favor of the employee. The Select Committee on Ethics
- 18 may decide to release any other decision at its discretion.
- 19 In the absence of a proceeding under section 311, a decision
- 20 of the hearing board that is favorable to the employee shall
- 21 be made public.
- 22 (e) Release of Records for Judicial Review.—
- 23 The records and decisions of such hearing boards and
- 24 decisionmakers may be made public if required for the pur-
- 25 pose of judicial review under section 313.

1 SEC. 316. EXERCISE OF RULEMAKING POWER.

2	Except for section 313, the provisions of this title are
3	enacted by the Senate as an exercise of the rulemaking
4	power of the Senate, with full recognition of the right of
5	the Senate to change its rules, in the same manner, and
6	to the same extent, as in the case of any other rule of the
7	Senate. Notwithstanding any other provision of law, en-
8	forcement and adjudication with respect to alleged viola-
9	tions arising out of employment within the Senate shall be
10	within the exclusive jurisdiction of the Senate.
11	SEC. 317. POLITICAL AFFILIATION AND PLACE OF RESI-
12	DENCE.
13	(a) In General.—It shall not be a violation described
14	in section 303(6)(A) to consider the—
15	(1) party affiliation;
16	(2) domicile; or
17	(3) political compatibility with the employing
18	office;
19	of an employee described in subsection (b) with respect to
20	employment decisions.
21	(b) Definition.—For purposes of this section, the
22	term ''employee'' means—
23	(1) an employee on the staff of the Senate leader-
24	ship;
25	(2) an employee on the staff of a committee or
26	subcommittee;

1	(3) an employee on the staff of a Member of the
2	Senate;
3	(4) an officer or employee of the Senate elected
4	by the Senate or appointed by a Member, other than
5	those described in paragraphs (1) through (3); or
6	(5) an applicant for a position that is to be oc-
7	cupied by an individual described in any of para-
8	graphs (1) through (4).
9	SEC. 318. RULE XLII OF THE STANDING RULES OF THE
10	SENATE.
11	Notwithstanding any provision of this title, including
12	any provision authorizing orders for remedies to Senate em-
13	ployees to redress employment discrimination, the Select
14	Committee on Ethics shall retain full power, in accordance
15	with its authority under Senate Resolution 338, 88th Con-
16	gress, agreed to July 24, 1964, with respect to disciplinary
17	action against a Member, officer, or employee of the Senate
18	for a violation of rule XLII of the Standing Rules of the
19	Senate.
20	SEC. 319. REPORTS OF SENATE COMMITTEES.
21	Each report accompanying a bill or joint resolution
22	of a public character reported by any committee of the Sen-
23	ate (except the Committee on Appropriations and the Com-
24	mittee on the Budget) shall contain a listing of the provi-
25	sions of the bill or joint resolution that apply to the Senate

- 1 and an evaluation of the impact of such provisions on the
- 2 Senate.
- 3 SEC. 320. APPLICABILITY.
- 4 (a) In General.—The protections established pursu-
- 5 ant to section 304(b) shall apply only to the extent provided
- 6 in regulations issued under this title and in accordance
- 7 with procedures established by such regulations.
- 8 (b) Retroactivity.—This title shall not apply with
- 9 respect to violations of the protections described in section
- 10 304(b) that occur prior to the effective date of the regula-
- 11 tions issued pursuant to section 306(a)(1)(A).
- 12 SEC. 321. TECHNICAL AND CONFORMING AMENDMENTS.
- 13 (a) CIVIL RIGHTS REMEDIES.—
- 14 (1) Sections 301 and 302 of the Government Em-
- 15 ployee Rights Act of 1991 (2 U.S.C. 1201 and 1202)
- 16 are amended to read as follows:
- 17 "SEC. 301. GOVERNMENT EMPLOYEE RIGHTS ACT OF 1991.
- 18 "(a) Short Title.—This title may be cited as the
- 19 'Government Employee Rights Act of 1991'.
- 20 "(b) Purpose.—The purpose of this title is to provide
- 21 procedures to protect the rights of certain government em-
- 22 ployees, with respect to their public employment, to be free
- 23 of discrimination on the basis of race, color, religion, sex,
- 24 national origin, age, or disability.

1	"(c) Definition.—For purposes of this title, the term
2	'violation' means a practice that violates section 302(a) of
3	this title.
4	"SEC. 302. DISCRIMINATORY PRACTICES PROHIBITED.
5	"(a) Practices.—All personnel actions affecting the
6	appointees described in section 303(a)(1) or the individuals
7	described in section 304(a) shall be made free from any dis-
8	crimination based on—
9	"(1) race, color, religion, sex, or national origin,
10	within the meaning of section 717 of the Civil Rights
11	Act of 1964 (42 U.S.C. 2000e–16);
12	"(2) age, within the meaning of section 15 of the
13	Age Discrimination in Employment Act of 1967 (29
14	U.S.C. 633a); or
15	"(3) handicap or disability, within the meaning
16	of section 501 of the Rehabilitation Act of 1973 (29
17	U.S.C. 791) and sections 102 through 104 of the
18	Americans with Disabilities Act of 1990 (42 U.S.C.
19	12112–14).
20	"(b) Remedies.—The remedies referred to in sections
21	303(a) and 304(a)—
22	"(1) may include, in the case of a determination
23	that a violation, other than a violation based on age,
24	has occurred, such remedies as would be appropriate
25	if awarded under section 706 (g) and (k) of the Civil

1	Rights Act of 1964 (42 U.S.C. 2000e-5 (g) and (k)),
2	and such compensatory damages as would be appro-
3	priate if awarded under section 1977 and section
4	1977A (a) and (b)(2) of the Revised Statutes (42
5	U.S.C. 1981 and 1981A (a) and (b)(2));
6	"(2) may include, in the case of a determination
7	that a violation based on age has occurred, such rem-
8	edies as would be appropriate if awarded under sec-
9	tion 15(c) of the Age Discrimination in Employment
10	Act of 1967 (29 U.S.C. 633a(c)); and
11	"(3) may not include punitive damages.".
12	(2) Sections 303 through 319, and sections 322,
13	324, and 325 of the Civil Rights Act of 1991 (2
14	U.S.C. 1203 et seq. and 1221, 1223, and 1224) are
15	repealed.
16	(3) Sections 320 and 321 of the Civil Rights Act
17	of 1991 (2 U.S.C. 1219 and 1220) are redesignated as
18	sections 303 and 304, respectively.
19	(4) Sections 303 and 304 of the Civil Rights Act
20	of 1991, as so redesignated, are each amended by
21	striking ''and 307(h) of this title''.
22	(5) Section 1205 of the Supplemental Appropria-
23	tions Act of 1993 (2 U.S.C. 1207a) is repealed.
24	(6) Senate Resolution 139, 103d Congress, agreed
25	to August 4, 1993, is repealed.

1	(b) Family and Medical Leave Act of 1993.—Sec-
2	tion 501 of the Family and Medical Leave Act of 1993 (2
3	U.S.C. 60m) is repealed.
4	(c) Application.—On the date on which the Director
5	of the Office of Employee Rights and Protections begins
6	service pursuant to section 305(b)(3) of this title, the au-
7	thority of sections 303 through 319, and sections 322, 324,
8	and 325 of the Civil Rights Act of 1991, section 501 of the
9	Family and Medical Leave Act of 1993, section 1205 of the
10	Supplemental Appropriations Act of 1993, and Senate Res-
11	olution 139, 103d Congress, agreed to August 4, 1993, shall
12	terminate with respect to employees and employing offices.
13	SEC. 322. SAVINGS PROVISION.
14	If, on the date this title takes effect with respect to a
15	violation, an employee to whom this title applies—
16	(1) has requested counseling with respect to such
17	violation pursuant to the Government Employee
18	Rights Act of 1991—
19	(A) if the counseling period has not ended—
20	(i) the authority of such Act shall con-
21	tinue with respect to the employee and the
22	employing office of the employee, until the
23	end of the counseling period;

1	(ii) the employee shall participate in
2	such counseling, as provided in such Act;
3	and
4	(iii) if the employee completes the
5	counseling, the employee shall be deemed to
6	have complied with the requirements of sec-
7	tion 308, and shall not be eligible to par-
8	ticipate in mediation under such Act; and
9	(B) if the counseling period has ended and
10	the employee would otherwise be eligible to re-
11	quest mediation pursuant to the Government
12	Employee Rights Act of 1991, the employee shall
13	be deemed to have complied with the require-
14	ments of section 308, and shall not be eligible to
15	request mediation under such Act;
16	(2) has requested mediation with respect to such
17	violation pursuant to the Government Employee
18	Rights Act of 1991—
19	(A) if the mediation period has not ended—
20	(i) the authority of such Act shall con-
21	tinue with respect to the employee and the
22	employing office of the employee, until the
23	end of the mediation period;
24	(ii) the employee and the employing of-
25	fice of the employee shall continue to par-

1	ticipate in such mediation, as provided in
2	such Act; and
3	(iii) if the employee completes the me-
4	diation, the employee shall be deemed to
5	have complied with the requirements of sec-
6	tion 309, and shall not be eligible to file a
7	complaint under such Act; and
8	(B) if the mediation period has ended and
9	the employee would otherwise be eligible to file a
10	complaint pursuant to the Government Em-
11	ployee Rights Act of 1991, the employee shall be
12	deemed to have complied with the requirements
13	of section 309, and shall not be eligible to file a
14	complaint under such Act; or
15	(3) has filed a complaint with respect to such
16	violation pursuant to the Government Employee
17	Rights Act of 1991—
18	(A)(i) the authority of such Act shall con-
19	tinue with respect to the employee and the em-
20	ploying office of the employee until the end of the
21	Senate proceedings specified under such Act and
22	any review of any decision issued in such pro-
23	ceedings;

1	(ii) the employee and the office of the em-
2	ployee shall participate in the Senate proceed-
3	ings specified under such Act; and
4	(iii) if the employee or office completes par-
5	ticipation in the proceedings, the employee or of-
6	fice of the employee, respectively, may request
7	such review of any decision issued in such pro-
8	ceedings as the employee or office would other-
9	wise have been eligible to obtain prior to the ef-
10	fective date of this title; and
11	(B) if the employee or office of the employee
12	requests such review—
13	(i) the authority of such Act shall con-
14	tinue with respect to the employee and the
15	office until the end of the review; and
16	(ii) the employee and the office shall
17	participate in the proceedings specified
18	under such Act.
19	SEC. 323. EFFECTIVE DATE.
20	Except as provided in section 302(b), this title and the
21	amendments made by this title shall take effect on January
22	3, 1995.

1	TITLE IV—STAFFING; ADMINIS-
2	TRATION; AND SUPPORT
3	AGENCIES
4	SEC. 401. LEGISLATIVE BRANCH STREAMLINING AND RE-
5	STRUCTURING.
6	Not later than one year after the date of enactment
7	of this Act, the Committee on Rules and Administration
8	and the Committee on Appropriations of the Senate and
9	the appropriate committees or task force of the House of
10	Representatives shall submit to the leadership of their re-
11	spective Houses a performance review together with any
12	necessary implementing legislation for achieving effi-
13	ciencies, economies, and reductions in the total number of
14	full time equivalent positions in the legislative branch. Such
15	review shall take into consideration reductions made in leg-
16	islative branch appropriations since the 101st Congress.
17	SEC. 402. OVERSIGHT OF CERTAIN CONGRESSIONAL IN-
18	STRUMENTALITIES.
19	(a) Oversight.—
20	(1) In GENERAL.—The appropriate committees
21	in the House of Representatives and the Senate shall
22	conduct annual oversight reviews of the congressional
23	instrumentalities.

1	(2) REVIEW.—In reviewing the congressional in-
2	strumentalities as required by this section, the com-
3	mittees referred to in paragraph (1) shall seek to—
4	(A) avoid duplication between instrumen-
5	talities;
6	(B) consolidate activities; and
7	(C) increase efficiency within instrumental-
8	ities.
9	(b) Congressional Instrumentalities.—For pur-
10	poses of this section, the term "congressional instrumental-
11	ities'' means the General Accounting Office, Congressional
12	Budget Office, Library of Congress, Government Printing
13	Office, and Office of Technology Assessment.
14	TITLE V—LEGISLATIVE AND
15	EXECUTIVE RELATIONS
16	SEC. 501. COMMITTEE OVERSIGHT GOALS AND REPORTS
17	FOR FEDERAL PROGRAM REVIEW.
18	(a) Committee Oversight Goals and Reports.—
19	It shall be the responsibility of each standing committee of
20	the House of Representatives and the Senate to—
21	(1) no later than March 1 of each year in which
22	a first session of a Congress occurs, develop, adopt,
23	and submit Committee Review Agendas, which shall
24	list the discretionary programs, entitlement programs,

- tion which the committee intends to review during
 that Congress and the next 3 Congresses;
- (2) coordinate, to the maximum extent practicable, in preparing their oversight agenda with
 other House and Senate committees having jurisdiction over the same or related laws, programs, or agencies;
 - (3) provide, after preparation of the first oversight agenda required under this section, a separate section in their oversight agenda that summarizes what actions and recommendations occurred with respect to implementing their agenda for that Congress;
 - (4) adopt legislative procedures to assure, to the greatest extent practicable, that any recommendation proposed by the committee under paragraph (3) is considered by the full Senate or House of Representatives; and
 - (5) during each Congress review the reporting requirements imposed on agencies and department subject to the committee's oversight jurisdiction and make recommendations for the elimination or modification of any unnecessary reports.
- 23 (b) Hearings on Inspector General, GAO, and 24 Agency Audit Reports.—Each committee of the House 25 of Representatives and the Senate shall hold hearings dur-

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- 1 ing each Congress for the purpose of reviewing appropriate
- 2 reports relating to the activities of executive agencies over
- 3 which the committee has oversight responsibility filed dur-
- 4 ing the preceding Congress, including reports of the inspec-
- 5 tors general, the General Accounting Office, as well as agen-
- 6 cy audit reports.

7 TITLE VI—EFFECTIVE DATE

- 8 SEC. 601. EFFECTIVE DATE; APPLICATION.
- 9 (a) In General.—Except as provided in subsection
- 10 (b) and title III, this Act and the amendments made by
- 11 this Act shall become effective January 1, 1995, and shall
- 12 apply to bienniums beginning after September 30, 1995.
- 13 (b) Fiscal Year 1995.—Notwithstanding subsection
- 14 (a), the provisions of—
- 15 (1) the Congressional Budget Act of 1974, and
- 16 (2) title 31, United States Code,
- 17 (as such provisions were in effect on the day before the effec-
- 18 tive date of this title) shall apply to the fiscal year begin-
- 19 *ning on October 1, 1994.*
- 20 (c) Definition.—For purposes of this section, the
- 21 term "biennium" shall have the meaning given to such term
- 22 in paragraph (12) of section 3 of the Congressional Budget
- 23 and Impoundment Control Act of 1974 (2 U.S.C. 622(12)),
- 24 as added by section 302(b)(2) of this Act.
 - S 1824 RS——2

- S 1824 RS——3
- S 1824 RS——4
- S 1824 RS——5
- S 1824 RS——6
- S 1824 RS——7
- S 1824 RS——8
- S 1824 RS——9
- S 1824 RS——10